## STATE OF MICHIGAN JENNIFER M. GRANHOLM, Governor DEPARTMENT OF TREASURY



Local Audit and Finance Division
Bureau of Local Government Services

#### **KEWEENAW COUNTY**

#### **BOARD OF COMMISSIONERS**

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Alfred Gunnari Gordon Roberts

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Garfield W. Hood Circuit Judge

James Jaaskelainen Phillip L. Kukkonen
Probate Judge District Judge

OTHER ELECTED OFFICIALS

Geri Hall James Kaura
Treasurer Mine Inspector

Donna Jaaskelainen Ronald Lahti Prosecuting Attorney Sheriff

> Marilyn Winquist Clerk and Register of Deeds

COUNTY POPULATION -- 2000 2,299

STATE EQUALIZED VALUATION--2005 \$157,982,481

> TAXABLE VALUATION--2005 \$98,447,215



JENNIFER M. GRANHOLM
GOVERNOR

ROBERT J. KLEINE STATE TREASURER

September 21, 2006

Keweenaw County Board of Commissioners Keweenaw County Courthouse Unit 1, Box 7 Eagle River, Michigan 49950

<u>Independent Auditor's Report</u>

#### **Dear Commissioners:**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Keweenaw County, Michigan, as of and for the year ended December 31, 2005, which collectively comprise the county's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the Keweenaw County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note E to the financial statements, the Keweenaw Mountain Lodge had not recorded capital assets in governmental activities from 1988 through 2001 along with the related depreciation expense on those assets. Accounting principles generally accepted in the United States of America require that those capital assets be capitalized and depreciated, which would increase the assets, the net assets, and the expenses of the governmental activities. The amount by which this departure would affect the assets, the net assets and the expenses of the governmental activities is not reasonably determinable. However, most of the smaller equipment would be fully depreciated at this time.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the governmental activities of Keweenaw County, Michigan, as of December 31, 2005, and the changes in financial position thereof for the year then ended.

As discussed in Note N of the basic financial statements, the County of Keweenaw has adopted Governmental Accounting Standards Board Statement No. 33, Accounting and Financial Reporting for Non-Exchange Transactions; Statement No. 34, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments; Statement No. 36, Recipient Reporting for Certain Shared Non-Exchange Revenues; Statement No. 37, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments Omnibus; and Statement No. 38, Certain Financial Statement Note Disclosures.

In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund, the discretely presented component unit and the aggregate remaining fund information of the Keweenaw County, as of December 31, 2005 and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued reports dated September 21, 2006 on our consideration of Keweenaw County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis on pages 1 through 7 and the Budgetary Comparisons for Major Funds included in Exhibit F through K are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries to management regarding the methods of measurements and the presentation of supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Ontonagon County's basic financial statements. The combining nonmajor fund financial statements (Exhibits L through N) and the general fund detail schedule of revenues and expenditures (Exhibits O through P), are presented for the purpose of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements and general fund detail schedule of revenues and expenditures have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements, taken as a whole.

Cary Jay Vaughn, CPA, CGFM

Audit Manager

Local Audit and Finance Division

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Using this Annual Report**

The annual financial report of the County of Keweenaw consists of the following components: 1) Independent Auditor's Report; 2) Management's Discussion and Analysis; 3) the Basic Financial Statements (government-wide financial statements, fund financial statements, notes to the financial statements); 4) Required Supplementary Information such as budget-and-actual comparisons for the General Fund and major Special Revenue Funds; and 5) Other Supplementary Information including combining financial statements for all nonmajor governmental funds.

#### Government-Wide Financial Statements (Reporting the County as a Whole)

The Statement of Net Assets and the Statement of Activities provide information about the County, as a whole, and present a longer-term view of the County's finances. Their purpose is to assist in answering the question, "Is the County of Keweenaw, in its entirety, better or worse off as a result of this fiscal year's activities?" These statements are reported on the accrual basis of accounting, similar to a private business. This means revenues are accounted for when they are earned and expenses are accounted for when incurred, regardless of when the actual cash is received or disbursed.

The Statement of Net Assets presents all of the County of Keweenaw's assets and liabilities, recording the difference between the two as "net assets." Over time, increases or decreases in net assets measure whether the County of Keweenaw's financial position is improving or deteriorating.

The Statement of Activities presents information showing how the County of Keweenaw's net assets changed during the calendar year 2005. All changes in net assets are reported, regardless of the timing of the related cash flows. Therefore, revenue and expenses are reported in these statements for some items that will only result in cash flows in future financial periods, such as uncollected taxes and earned but unused employee personal leave.

#### **Fund Financial Statements (Reporting the County's Major Funds)**

The governmental funds financial statements are reported on a modified accrual basis of accounting. Under modified accrual accounting, revenues are recognized when they are measurable and available to pay obligations of the fiscal period; expenditures are recognized when they are due to be paid from available resources. The fund financial statements present a short-term view; they tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Fund financial statements also report the County's operations in more detail than the government-wide financial statements by providing information about the County's most significant funds. Fund financial statements are utilized to track specific operations; these include the General, Mountain Lodge, County 911, Economic Development, Revenue Sharing and Medical Care Facility Funds.

The fiduciary fund statements provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government.

The Keweenaw County Road Commission is the only component unit of the County and a separate audit was issued and may be obtained at the Road Commission's office.

#### **Comparison of Government-Wide and Fund Financial Statements**

Both statements report governmental activities (the county does not have any business-type activities). Governmental activities include the General Fund and Special Revenue Funds.

Because of the different basis of accounting between the fund statements and the government-wide statements, reconciliations between the two statement types are also presented in this report. The following summarizes the impact of transitioning from modified accrual to full accrual accounting:

- Capital assets used in governmental activities (depreciation) are not reported on the fund financial statements of the governmental funds; however, depreciation expense is reported on the government-wide statements.
- Capital outlay spending results in capital assets on the government-wide statements, but is reported as expenditures on the fund financial statements of the governmental funds.
- Long-term liabilities, such as reserves for personal leave (compensated absences), etc., appear as liabilities on the government-wide statements; however, they will not appear on the fund financial statements unless current resources are used to pay a specific obligation.
- Debt proceeds are reported as liabilities on the government-wide statements, but are recorded as other financing sources on the fund financial statements.

In addition, the government-wide financial statements include the net value of the County of Keweenaw's general capital assets such as buildings, land, cars, computer equipment, etc. These values are not included in the fund financial statements.

#### **Governmental Activities/Governmental Funds**

Most of the County of Keweenaw's basic services are reported under this category. Taxes, charges for services and intergovernmental revenue primarily fund these services. Most of the County of Keweenaw's general government departments such as general government, public safety, recreation programs, and health and welfare programs are reported under these activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### The County of Keweenaw as a Whole

The County's net assets for the governmental funds increased \$119,458 from a year ago for the governmental activities. Because this is the first audit completed after the implementation of Governmental Accounting Standards Board Statement (GASB) No. 34, which requires this new reporting model, the following table presents only current year data. In future years, when prior year information is available, comparative analysis of County data will be presented.

|  | Governmental Activities   |  |
|--|---------------------------|--|
|  | 2005                      |  |
| Current and Other Assets<br>Capital Assets | \$ 1,743,894<br>4,424,273 |  |
| Total Assets                               | 6,168,167                 |  |
| Other Liabilities Long-Term Liabilities    | 867,724<br>36,735         |  |
| Total Liabilities                          | 904,459                   |  |
| Net Assets                                 |                           |  |
| Invested in Capital AssetsNet of Debt      | 4,424,273                 |  |
| Restricted                                 | 314,103                   |  |
| Unrestricted (Deficit)                     | 525,332                   |  |
| Total Net Assets                           | \$ 5,263,708              |  |

A portion of the County's net assets, in the amount of \$4,424,273, reflects its investments in capital assets (i.e., land, buildings, vehicles, equipment, and infrastructure) less any related debt used to acquire those assets that is still outstanding. The county uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported as net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the county's net assets, \$314,103, represents resources that are subject to external restrictions on how they may be used.

The remaining balance of \$447,483 represents unrestricted net assets that may be used to meet the County's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the County is able to report positive balances on all of the three categories of net assets.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The following table shows the changes of the net assets as of the December 31, 2005:

|  | Governmental<br>Activities |
|--|----------------------------|
|  | 2005                       |
| Program Revenues                                 |                            |
| Charges for Services                             | \$ 1,132,316               |
| Operating Grants and Contributions               | 416,438                    |
| Capital Grants and Contributions                 | 14,170                     |
| General Revenues                                 |                            |
| Property Taxes                                   | 1,142,666                  |
| Unrestricted Investment Earnings                 | 44,480                     |
| Total Revenues                                   | 2,750,070                  |
| Program Expenses                                 |                            |
| General Government                               | 621,829                    |
| Public Safety                                    | 645,555                    |
| Health and Welfare                               | 293,033                    |
| Community and Economic Development               | 150,155                    |
| Recreation and Culture                           | 891,307                    |
| Other  | 29,984                     |
| Total Expenses                                   | 2,631,863                  |
| Excess Revnues Over Expenses Before Special Item | 118,207                    |
| Special Item: Gain on Sale of Capital Assets     | 1,251                      |
| Change in Net Assets                             | \$ 119,458                 |

#### The County's Funds

Our analysis of the County's major funds is detailed in the Notes to the Financial Statements, following the entity-wide financial statements. The fund financial statements provide detailed information about the most significant funds, not the County as a whole. The County Board creates funds to help manage money for specific purposes as well as to show accountability for certain activities, such as special property tax millage. The County's major funds for 2005 include the General Fund, Mountain Lodge, 911 Service Fund, Economic Development, Revenue Sharing, and the Medical Care Facility Funds.

The General Fund is the chief operating fund of the County. Unless otherwise required by statute, contractual agreement, or board policy, all County revenues and expenditures are recorded in the General Fund. The most significant are the general government and the public safety, which incurred expenses of \$615,419 and \$629,991, respectively, during 2005. The Mountain Lodge had the most significant revenues and expenditures which is related to the operation of the Lodge, the restaurant and bar, and the golf course.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Governmental Activities**

As the County completed fiscal year 2005, its governmental funds reported are *combined* fund balances of \$876,170, a decrease of \$20,702. The net changes are summarized below:

|   | Governmental Activities | Governmental Activities | Amount Difference | Percentage<br>Difference |
|---|-------------------------|-------------------------|-------------------|--------------------------|
| Revenues  | 2004                    | 2005                    | 2005              | 2005                     |
| Taxes   | \$ 957,194              | \$ 1,142,666            | \$ 185,472        | 19%                      |
| Licenses and Permits                                  | 40,404                  | 46,108                  | 5,704             | 14%                      |
| Federal Grants  | 153,538                 | 112,488                 | (41,050)          | -27%                     |
| State Grants  | 267,828                 | 366,253                 | 98,425            | 37%                      |
| Contributions from Local Units                        | 900                     | 11,434                  | 10,534            | 1170%                    |
| Charges for Services                                  | 1,026,535               | 997,117                 | (29,418)          | -3%                      |
| Fines and Forfeits                                    | 2,000                   | 2,310                   | 310               | 16%                      |
| Interest and Rentals                                  | 46,029                  | 44,480                  | (1,549)           | -3%                      |
| Other Revenue   | 23,633                  | 28,465                  | 4,832             | 20%                      |
| Total Revenues  | 2,518,061               | 2,751,321               | 233,260           | 9%                       |
| Expenses  |                         |                         |                   |                          |
| Current   |                         |                         |                   |                          |
| General Government                                    | 571,640                 | 615,419                 | 43,779            | 8%                       |
| Public Safety   | 621,429                 | 629,991                 | 8,562             | 1%                       |
| Health and Welfare                                    | 227,018                 | 293,033                 | 66,015            | 29%                      |
| Community and Economic Development                    | 118,497                 | 105,428                 | (13,069)          | 0%                       |
| Recreation and Cultural                               | 935,818                 | 910,307                 | (25,511)          | -3%                      |
| Other   | 50,895                  | 42,318                  | (8,577)           | -17%                     |
| Capital Outlay  | 81,178                  | 175,527                 | 94,349            | 116%                     |
| Total Expenditures                                    | 2,606,475               | 2,772,023               | 165,548           | 6%                       |
| Excess of Revenues Over (Under) Expenditures          | (88,414)                | (20,702)                | 67,712            | -77%                     |
| Other Financing Sources (Uses) Interfund Transfers In |                         |                         |                   |                          |
| Primary Government                                    | 7,166                   | 280,409                 | 273,243           | 3813%                    |
| Interfund Transfers (Out) Primary Government          | (7,166)                 | (280,409)               | (273,243)         | 3813%                    |
| Total Other Financing Sources (Uses)                  | -                       | -                       | -                 | 0%                       |
| Beginning Fund Balance                                | 985,286                 | 896,872                 | (88,414)          | -9%                      |
| Ending Fund Balance                                   | \$ 896,872              | \$ 876,170              | \$ (20,702)       | -2%                      |

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Public Act 357 of 2004 provided a funding mechanism to serve as a substitute to county revenue sharing payments. This substitute funding mechanism involves a gradual shift of county property tax mileage from a winter tax levy to a summer tax levy and additionally, required the establishment of a restricted fund to be known as the Revenue Sharing Reserve Fund. The property tax revenue increased by \$185,472 (or 19%) due to the creation of the Revenue Sharing Reserve Fund in 2004, which shifted the General Fund county property tax collections from December to July over a three year period. During that time period, the County will levy 33% more each fiscal year and set aside that amount into the Revenue Sharing Fund. The County in turn draws an amount from the fund each year equal to the estimated State Revenue Sharing payment.

Expenditures increased by approximately 6%; mainly due to the increasing cost in Health and Welfare, general government related to state grant reimbursements, and additional capital outlay related to the mountain lodge.

#### **General Fund Budgetary Highlights**

Over the course of the year, the County Board amended the budget to take into account events during the year. The County's revenue budget was increased by \$235,998 (21% above the original budget) during fiscal year 2005. Actual General Fund revenue totaled \$1,387,351, which was \$65,737 above the final amended budget. The largest variances were: increase in anticipated State grants, Charges for Services and an increase in property taxes.

The County's expenditure budget was increased by \$61,515 (4.7% over the original budget) during fiscal year 2005. Actual General Fund expenditures totaled \$1,277,582, which was \$89,110 below the final amended budget. The largest variances were: increases in anticipated general government and public safety expenditures.

#### Capital Asset and Debt Administration

At the end of 2005, the County had \$4,424,273 invested in a broad range of capital assets including land, land improvements, buildings and building improvements, office equipment, and police vehicles and equipment. Major additions to the capital assets this year related primarily to new capital acquisitions at the Mountain Lodge. The Mountain Lodge did not have a detailed listing of its capital assets for the years of 1988-1998. Capital assets for these years are not included in the net capital assets of these financial statements.

Debt is classified as long-term if it matures in a period greater than one year. At the end of the current fiscal year, the County's only long-term debt consisted of vested employee benefits of \$36,735.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

In 2006, the County established a 10 member Parks Commission in accordance with State statutes and transferred the responsibility for the administration of the Keweenaw Mountain Lodge from the County Park Trustees (Board of Road Commissioners) to the Parks Commission. The Parks Commission has approved plans for a major capital improvement project at the Mountain Lodge that is expected to be funded with a Federal economic development administration (EDA) grant of \$1,764,000 and a Federal rural development loan of \$1,273,000. The revenue bond loan is expected to have an interest rate of 4.125%, with payment of interest only for the first three years and principal and interest payable over the next 27 years. The bonds will be backed by the full faith and credit of Keweenaw County. The annual debt obligations are expected to be paid from Keweenaw Park operating revenues.

#### Economic Factors and Next Year's Budgets and Rates

The County has considered the following factors in preparing the 2006 fiscal year budget:

The County's General Fund operating costs, primarily in the areas of wages and fringe benefits, have been increasing faster than their operating revenues. This has resulted in the adoption of a 2006 General Fund budget with a projected excess of expenditures over revenues and corresponding reduction in fund balance of \$277,474. The actual excess is not expected to be that great as the County's budget policy is to provide liberally for budgeted expenditures and conservatively for anticipated revenues. However, the actual 2005 excess of expenditures over revenue was \$50,356.

In an attempt to increase operating revenues, the County called a meeting of the Tax Allocation Board to request a vote on a fixed allocation at the August of 2006 primary election. The ballot proposal was approved by the County's voters resulting in the 2006 allocated county operating millage rate being increased from the 5.6326 mills levied in 2006 to 6.250 mills that will be levied in 2007.

#### Contacting the County's Management

This financial report is intended to provide our citizens, taxpayers, customers and investors with a general overview of the County's finances and to show accountability for the money it receives. If you have questions about this report or need additional information, we welcome you to contact the Keweenaw County Clerk's Office at Unit 1, Box 7, Eagle River, Michigan 49950.

#### KEWEENAW COUNTY GOVERNMENT-WIDE STATEMENT OF NET ASSETS December 31, 2005

| ASSETS         Governmental Activities         Road Commission           Current Assets         \$832,146         \$530,398           Receivables         25,169         \$832,146         \$530,398           Receivables         225,169         \$25,169         \$100,000  |                                       | PRIMARY<br>GOVERNMENT | COMPONENT<br>UNIT |  |
|--|---------------------------------------|-----------------------|-------------------|--|
| Current Assets         \$832,146         \$530,398           Receivables         \$25,169         \$300,398           Current Winter Property Taxes         634,546         \$450,200           Current Winter Property Taxes         634,546         \$450,200           Unpaid Delinquent Taxes         22,164         \$250,200           Due From State         137,183         293,818           Due From Foderal Government         54,351         \$3597           Inventories         485         3,597           Inventories         37,850         \$101,226           Prepaids         37,850         \$290,039           Noncurrent Assets         1,743,894         929,039           Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Assets -Net of Accumulated Depreciation         4,424,273         2,460,817           Total Assets         5,114,485         \$49,709           LIABILITIES AND NET ASSETS         Current Liabilities         \$4,242,273         2,460,817           Accounts Payable         \$114,485         \$49,709           Due to State         17,980         2,214           Accounts Payable         \$6,168,167 <t< th=""><th></th><th></th><th></th></t<>  |                                       |                       |                   |  |
| Cash         \$832,146         \$530,398           Receivables         25,169         ****           Current Winter Property Taxes         634,546         ***           Unpaid Delinquent Taxes         22,164         ***           Due From State         137,183         293,818           Due From Decal Units of Government         54,351         ***           Due From Local Units of Governments         485         3,597           Inventories         37,850         ***           Prepaids         37,850         ***           Total Current Assets         1,743,894         929,039           Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Assets         \$ 6,168,167         \$ 3,389,856           LIABILITIES AND NET ASSETS           Current Liabilities         \$ 114,485         \$ 49,709           Due to State         17,980         \$ 2,424           Accrued Liabilities         2,742         42,632           Deferred Revenue         732,517         **           Total Current Liabilities         867,724  | <u>ASSETS</u>                         |                       |                   |  |
| Receivables         25,169           Current Summer Property Taxes         634,546           Unpaid Delinquent Taxes         22,164           Due From State         137,183         293,818           Due From Ederal Government         54,351         3,597           Inventories         485         3,597           Inventories         37,850         101,226           Prepaids         37,850         101,226           Prepaids         37,850         101,226           Prepaids         37,850         101,226           Prepaids         4,424,273         2,460,817           Total Current Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Assets         5,6168,167         3,389,856           LABILITIES AND NET ASSETS           Current Liabilities         2,142,273         2,460,817           Accounts Payable         \$11,4,85         \$49,709           Due to State         17,980         2,742         42,632           Deferred Revenue         732,517         7           Total Current Liabilities         867,724         92,341           No  | Current Assets                        |                       |                   |  |
| Current Summer Property Taxes         25,169           Current Winter Property Taxes         634,546           Unpaid Delinquent Taxes         22,164           Due From State         137,183         293,818           Due From Local Units of Governments         485         3,597           Inventories         37,850         101,226           Prepaids         37,850         2920,039           Total Current Assets         1,743,894         929,039           Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Assets         5,6168,167         \$3,389,856           LIABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         114,485         \$49,709           Due to State         17,980         \$42,632           Deferred Revenue         732,517         \$20           Total Current Liabilities         867,724         42,632           Noncurrent Liabilities         2,742         5,220           Advances From State         15,660         \$5,220           Installment Purchase Payable—Due Wit  |                                       | \$ 832,146            | \$ 530,398        |  |
| Current Winter Property Taxes         634,546           Unpaid Delinquent Taxes         22,164           Due From State         137,183         293,818           Due From Ededral Government         54,351         3,597           Inventories         485         3,597           Inventories         101,226         37,850           Prepaids         37,850  |                                       | 25.170                |                   |  |
| Unpaid Delinquent Taxes         22,164           Due From State         137,183         293,818           Due From Federal Government         54,551         3,597           Due From Local Units of Governments         485         3,597           Inventories         101,226         1,722           Prepaids         37,850         929,039           Total Current Assets         1,743,894         929,039           Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Assets         5,6168,167         \$3,389,856           LIABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         \$114,485         \$49,709           Due to State         17,980         \$42,632           Acrued Liabilities         2,742         42,632           Deferred Revenue         732,517         \$2,520           Total Current Liabilities         867,724         92,341           Noncurrent Liabilities         867,724         92,341           Noncurrent Liabilities         36,735         15,260   |                                       | · ·                   |                   |  |
| Due From State         137,183         293,818           Due From Hederal Government         54,351         3,597           Inventories         101,226           Prepaids         37,850  |                                       |                       |                   |  |
| Due From Federal Governments         485         3,597           Inventories         101,226           Prepaids         37,850           Total Current Assets         1,743,894         929,039           Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Assets         5,6168,167         3,389,856           LIABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         114,485         \$ 49,709           Due to State         17,980         42,632           Accrued Liabilities         2,742         42,632           Deferred Revenue         732,517         242,632           Total Current Liabilities         867,724         92,341           Noncurrent Liabilities         867,724         92,341           Noncurrent Liabilities         36,735         15,560           Installment Purchase Payable Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         151,227           Total Noncurrent Liabilities         36,735         151,227           <   |                                       |                       | 293.818           |  |
| Due From Local Units of Governments         485         3,597           Inventories         37,850         101,226           Prepaids         37,850         37,850           Total Current Assets         1,743,894         929,039           Noncurrent Assets         2,460,817         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Assets         4,424,273         2,460,817           Total Assets         5,6168,167         \$3,389,856           LIABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         \$114,485         \$49,709           Due to State         17,980         42,632           Deferred Revenue         732,517         24,632           Total Current Liabilities         867,724         92,341           Noncurrent Liabilities         867,724         92,341           Noncurrent Liabilities         257,473         52,20           Installment Purchase Payable – Due Within One Year         5,220           Installment Purchase Payable Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459   |                                       |                       | _,,,,,,,          |  |
| Prepaids         37.850           Total Current Assets         1,743.894         929.039           Noncurrent Assets         2,460.817         2,460.817           Total Noncurrent Assets         4,424.273         2,460.817           Total Noncurrent Assets         4,424.273         2,460.817           Total Assets         \$ 6,168,167         \$ 3,389,856           LIABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         \$ 114,485         \$ 49,709           Due to State         17,980         42,632           Deferred Revenue         732,517         22,341           Total Current Liabilities         867,724         42,632           Noncurrent Liabilities         867,724         92,341           Noncurrent Liabilities         25,202           Installment Purchase Payable—Due Within One Year         5,220           Installment Purchase Payable Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459         521,921           Notal Assets         1         4,424,273         2,439,937           Total Liabilities         904,459         521,921   |                                       | *                     | 3,597             |  |
| Total Current Assets         1,743,894         929,039           Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Assets         \$ 6,168,167         \$ 3,389,856           LABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         \$ 114,485         \$ 49,709           Due to State         17,980         42,632           Deferred Revenue         732,517         42,632           Total Current Liabilities         867,724         92,341           Noncurrent Liabilities         867,724         92,341           Noncurrent Liabilities         257,473         15,660           Vested Employee Benefits Payable         36,735         151,620           Vested Employee Benefits Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         36,735         151,227           Restricted for         904,459         521,921           Restricted for         7         2,716           Family Counseling         6,545         4           Act 302 Officer Training         2,716      <   | Inventories                           |                       | 101,226           |  |
| Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Assets         \$ 6,168,167         \$ 3,389,856           LABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         \$ 114,485         \$ 49,709           Due to State         17,980         42,632           Deferred Revenue         732,517         42,632           Total Current Liabilities         867,724         92,341           Noncurrent Liabilities         867,724         92,341           Noncurrent Liabilities         257,473           Installment Purchase Payable—Due Within One Year         5,220           Installment Purchase Payable Payable         36,735         151,627           Total Noncurrent Liabilities         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Noncurrent Liabilities         36,735         429,580           Total Current Liabilities         36,735         429,580           Total Current Liabilities         36,735         429,580           Total Noncurrent Liabilities         36,735         429,580           Total Current Liabilities   | Prepaids                              | 37,850                |                   |  |
| Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         4,424,273         2,460,817           Total Noncurrent Assets         \$ 6,168,167         \$ 3,389,856           LIABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         \$ 114,485         \$ 49,709           Due to State         17,980         42,632           Accrued Liabilities         2,742         42,632           Deferred Revenue         732,517         25,432           Noncurrent Liabilities         867,724         92,341           Noncurrent Liabilities         257,473         15,660           Advances From State         257,473         15,660           Installment Purchase Payable—Due Within One Year         5,220         15,660           Vested Employee Benefits Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459         521,921           Net sets         1         4,424,273         2,439,937           Restricted for         7         4,424,273         2,439,937           Restricted for         8         4,424,273         2,439,937 <td>Total Current Assets</td> <td>1,743,894</td> <td>929,039</td>   | Total Current Assets                  | 1,743,894             | 929,039           |  |
| Capital AssetsNet of Accumulated Depreciation         4,424,273         2,460,817           Total Noncurrent Assets         \$ 6,168,167         \$ 3,389,856           LABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         \$ 114,485         \$ 49,709           Due to State         17,980         42,632           Accrued Liabilities         2,742         42,632           Deferred Revenue         732,517         92,341           Noncurrent Liabilities         867,724         92,341           Noncurrent Liabilities         257,473         15,660           Advances From State         257,473         15,660           Vested Employee Benefits Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459         521,921           Net Assets         1         4,424,273         2,439,937           Restricted for         8         4,424,273         2,439,937           Restricted for         8         4,424,273         2,439,937           Restricted for         8         4,546         4,546           Special Revenue Programs         20,209         4,27,998 </td <td>Noncurrent Assets</td> <td></td> <td>·</td>   | Noncurrent Assets                     |                       | ·                 |  |
| Total Assets         \$ 3,389,856           LIABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         \$ 114,485         \$ 49,709           Due to State         17,980         42,632           Accrued Liabilities         2,742         42,632           Deferred Revenue         732,517         7           Total Current Liabilities         867,724         92,341           Noncurrent Liabilities         867,724         92,341           Noncurrent Liabilities         257,473         15,660           Installment Purchase Payable -Due Within One Year         5,220         15,660           Vested Employee Benefits Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459         521,921           Net Assets         1nvestment in Capital AssetsNet of Related Debt         4,424,273         2,439,937           Restricted for         Family Counseling         6,545         4           Act 302 Officer Training         2,716         2,716         2,716           Economic Development         84,546         3,548         4,27,998           County Road Projects <td></td> <td>4,424,273</td> <td>2,460,817</td>   |                                       | 4,424,273             | 2,460,817         |  |
| LIABILITIES AND NET ASSETS           Current Liabilities           Accounts Payable         \$ 114,485         \$ 49,709           Due to State         17,980         42,632           Accrued Liabilities         2,742         42,632           Deferred Revenue         732,517  | Total Noncurrent Assets               | 4,424,273             | 2,460,817         |  |
| Current Liabilities         \$ 114,485         \$ 49,709           Due to State         17,980         42,632           Accrued Liabilities         2,742         42,632           Deferred Revenue         732,517  | Total Assets                          | \$ 6,168,167          | \$ 3,389,856      |  |
| Accounts Payable       \$ 114,485       \$ 49,709         Due to State       17,980       42,632         Accrued Liabilities       2,742       42,632         Deferred Revenue       732,517   | LIABILITIES AND NET ASSETS            |                       |                   |  |
| Due to State         17,980         42,632         42,632         Deferred Revenue         732,517         42,632         42,632         Deferred Revenue         732,517  | Current Liabilities                   |                       |                   |  |
| Accrued Liabilities         2,742         42,632           Deferred Revenue         732,517           Total Current Liabilities         867,724         92,341           Noncurrent Liabilities         257,473           Advances From State         257,473           Installment Purchase PayableDue Within One Year         5,220           Installment Purchase Payable Payable         36,735         151,660           Vested Employee Benefits Payable         36,735         429,580           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459         521,921           Net Assets           Investment in Capital AssetsNet of Related Debt         4,424,273         2,439,937           Restricted for           Family Counseling         6,545           Act 302 Officer Training         2,716           Economic Development         84,546           Special Revenue Programs         220,296           County Road Projects         427,998           Unrestricted         525,332  | Accounts Payable                      | \$ 114,485            | \$ 49,709         |  |
| Deferred Revenue         732,517           Total Current Liabilities         867,724         92,341           Noncurrent Liabilities         257,473           Advances From State         257,473           Installment Purchase PayableDue Within One Year         5,220           Installment Purchase Payable Payable         36,735         151,660           Vested Employee Benefits Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459         521,921           Net Assets           Investment in Capital AssetsNet of Related Debt         4,424,273         2,439,937           Restricted for           Family Counseling         6,545         424,993           Act 302 Officer Training         2,716         427,998           Economic Development         84,546         427,998           County Road Projects         427,998           Unrestricted         525,332  |                                       |                       |                   |  |
| Total Current Liabilities         867,724         92,341           Noncurrent Liabilities         257,473           Advances From State         257,473           Installment Purchase PayableDue Within One Year         5,220           Installment Purchase Payable Payable         36,735         151,660           Vested Employee Benefits Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459         521,921           Net Assets         Investment in Capital AssetsNet of Related Debt         4,424,273         2,439,937           Restricted for         Family Counseling         6,545         424,973         2,439,937           Restricted for         2,716   |                                       |                       | 42,632            |  |
| Noncurrent Liabilities         257,473           Advances From State         257,473           Installment Purchase Payable—Due Within One Year         5,220           Installment Purchase Payable Payable         15,660           Vested Employee Benefits Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459         521,921           Net Assets         Investment in Capital Assets—Net of Related Debt         4,424,273         2,439,937           Restricted for         Family Counseling         6,545         424,273         2,439,937           Restricted for         2,716         2,716         427,998           Economic Development         84,546         4,424,273         2,439,937           Special Revenue Programs         220,296         2,716         2,716           Special Revenue Programs         220,296         2,716         2,716           County Road Projects         427,998           Unrestricted         525,332         427,998  | Deferred Revenue                      |                       |                   |  |
| Advances From State       257,473         Installment Purchase Payable—Due Within One Year       5,220         Installment Purchase Payable Payable       15,660         Vested Employee Benefits Payable       36,735       151,227         Total Noncurrent Liabilities       36,735       429,580         Total Liabilities       904,459       521,921         Net Assets       1nvestment in Capital Assets—Net of Related Debt       4,424,273       2,439,937         Restricted for       Family Counseling       6,545       427,998         Act 302 Officer Training       2,716       427,998         County Road Projects       427,998         Unrestricted       525,332   | Total Current Liabilities             | 867,724               | 92,341            |  |
| Installment Purchase PayableDue Within One Year         5,220           Installment Purchase Payable Payable         15,660           Vested Employee Benefits Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459         521,921           Net Assets         Investment in Capital AssetsNet of Related Debt         4,424,273         2,439,937           Restricted for         Family Counseling         6,545         424,946           Act 302 Officer Training         2,716         2,716         2,716           Economic Development         84,546         34,  | Noncurrent Liabilities                |                       |                   |  |
| Installment Purchase Payable Vested Employee Benefits Payable         15,660           Vested Employee Benefits Payable         36,735         151,227           Total Noncurrent Liabilities         36,735         429,580           Total Liabilities         904,459         521,921           Net Assets         Investment in Capital AssetsNet of Related Debt         4,424,273         2,439,937           Restricted for Family Counseling Act 302 Officer Training Economic Development Special Revenue Programs Special Revenue Programs Special Revenue Programs Special Revenue Programs Special Revenue Projects Special Revenue Projects Special |                                       |                       |                   |  |
| Vested Employee Benefits Payable36,735151,227Total Noncurrent Liabilities36,735429,580Total Liabilities904,459521,921Net AssetsInvestment in Capital AssetsNet of Related Debt4,424,2732,439,937Restricted for<br>Family Counseling6,545Act 302 Officer Training2,716Economic Development84,546Special Revenue Programs220,296County Road Projects427,998Unrestricted525,332   |                                       |                       | <i>'</i>          |  |
| Total Noncurrent Liabilities 36,735 429,580  Total Liabilities 904,459 521,921  Net Assets Investment in Capital AssetsNet of Related Debt 4,424,273 2,439,937  Restricted for Family Counseling 6,545 Act 302 Officer Training 2,716 Economic Development 84,546 Special Revenue Programs 220,296 County Road Projects 427,998  Unrestricted 525,332  |                                       | 26 725                |                   |  |
| Total Liabilities 904,459 521,921  Net Assets Investment in Capital AssetsNet of Related Debt 4,424,273 2,439,937  Restricted for Family Counseling 6,545 Act 302 Officer Training 2,716 Economic Development 84,546 Special Revenue Programs 220,296 County Road Projects 427,998  Unrestricted 525,332   | vested Employee Benefits Fayable      |                       | 131,221           |  |
| Net Assets Investment in Capital AssetsNet of Related Debt 4,424,273 2,439,937 Restricted for Family Counseling 6,545 Act 302 Officer Training 2,716 Economic Development 84,546 Special Revenue Programs 220,296 County Road Projects 427,998 Unrestricted 525,332  | Total Noncurrent Liabilities          | 36,735                | 429,580           |  |
| Investment in Capital AssetsNet of Related Debt 4,424,273 2,439,937  Restricted for Family Counseling 6,545 Act 302 Officer Training 2,716 Economic Development 84,546 Special Revenue Programs 220,296 County Road Projects 427,998  Unrestricted 525,332   | Total Liabilities                     | 904,459               | 521,921           |  |
| Restricted for Family Counseling 6,545 Act 302 Officer Training 2,716 Economic Development 84,546 Special Revenue Programs 220,296 County Road Projects 427,998 Unrestricted 525,332   | Net Assets                            |                       |                   |  |
| Family Counseling 6,545 Act 302 Officer Training 2,716 Economic Development 84,546 Special Revenue Programs 220,296 County Road Projects 427,998 Unrestricted 525,332  |                                       | 4,424,273             | 2,439,937         |  |
| Act 302 Officer Training 2,716 Economic Development 84,546 Special Revenue Programs 220,296 County Road Projects 427,998 Unrestricted 525,332  |                                       |                       |                   |  |
| Economic Development 84,546 Special Revenue Programs 220,296 County Road Projects 427,998 Unrestricted 525,332   | · · · · · · · · · · · · · · · · · · · |                       |                   |  |
| Special Revenue Programs County Road Projects Unrestricted  220,296 427,998 525,332  |                                       |                       |                   |  |
| County Road Projects 427,998 Unrestricted 525,332  | -                                     |                       |                   |  |
| Unrestricted 525,332   |                                       | 220,270               | 427.998           |  |
| Total Net Assets \$ 5,263,708 \$ 2,867,935   |                                       | 525,332               |                   |  |
|  | Total Net Assets                      | \$ 5,263,708          | \$ 2,867,935      |  |

#### KEWEENAW COUNTY GOVERNMENT-WIDE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2005

**EXHIBIT B** 

NET (EXPENSE) REVENUE AND AND CHANGES IN NET ASSETS

|  |   | PRO                                  | OGRAM REVENU                              | JES                              | PRIMARY  | COMPONENT            |
|--|---|--------------------------------------|---|----------------------------------|--|----------------------|
| Functions/Programs   | Expenses  | Charges for Grants and Grants and    |   | Capital Grants and Contributions | Governmental Activities                            | Road<br>Commission   |
| Primary Government Governmental Activities   |   |                                      |   |                                  |  |                      |
| General Government Public Safety Health and Welfare Community and Economic Development | \$ 621,829<br>645,555<br>293,033<br>150,155                   | \$ 66,077<br>58,077<br>900<br>70,759 | \$ 158,339<br>192,397<br>52,152<br>13,550 | \$ 14,170                        | \$ (397,413)<br>(380,911)<br>(239,981)<br>(65,846) |                      |
| Recreation and Culture Other   | 891,307<br>29,984   | 936,503                              | -   |                                  | 45,196<br>(29,984)                                 |                      |
| Total Governmental Activities  | 2,631,863   | 1,132,316                            | 416,438                                   | 14,170                           | (1,068,939)  | \$ -                 |
| Total Primary Government   | \$ 2,631,863  | \$ 1,132,316                         | \$ 416,438                                | \$ 14,170                        | \$ (1,068,939)                                     | \$ -                 |
| Component Unit Road Commission   | \$ 2,062,733  | \$ 646,388                           | \$ 1,361,410                              | \$ 536,143                       |  | \$ 481,208           |
| Total Component Unit   | \$ 2,062,733  | \$ 646,388                           | \$ 1,361,410                              | \$ 536,143                       | \$ -   | \$ 481,208           |
|  | General Revenues Property Taxes Unrestricted Inv Special Item | restment Earnings                    |   |                                  | \$ 1,142,666<br>44,480                             |                      |
|  | Gain on Sale of   | Capital Asset                        |   |                                  | 1,251  | \$ 25                |
|  | Total General Rever   | nuesSpecial Items                    | and Transfers                             |                                  | 1,188,397  | 25                   |
|  | Change in Net Asse<br>Net AssetsBeginn                        |                                      |   |                                  | 119,458<br>5,144,250                               | 481,233<br>2,386,702 |
|  | Net AssetsEnding  |                                      |   |                                  | \$ 5,263,708                                       | \$ 2,867,935         |

| ,   |                          | SPECIAL REVENUE FUNDS        |                 |                         |                    |                             |                                    |                                     |
|---|--------------------------|------------------------------|-----------------|-------------------------|--------------------|-----------------------------|------------------------------------|-------------------------------------|
|   | General                  | Mountain<br>Lodge            | County<br>911   | Economic<br>Development | Revenue<br>Sharing | Medical<br>Care<br>Facility | Non-Major<br>Governmental<br>Funds | Total<br>Governmental<br>Funds      |
| ASSETS  |                          |                              |                 |                         |                    |                             |                                    |                                     |
| Current Assets Cash Receivables Current Summer Taxes  | \$ 360,114<br>25,169     | \$ 44,054                    | \$144,932       | \$79,525                | \$ 129,406         | \$ 7,681                    | \$ 66,434                          | \$ 832,146<br>25,169                |
| Current Winter Taxes Unpaid Delinquent Property Taxes Due From Governmental Units   | 436,498<br>17,767<br>485 |                              |                 |                         |                    | 198,048<br>4,397            |                                    | 634,546<br>22,164<br>485            |
| Due From State Due From Federal Government Prepaid Expense  | 93,493                   | 54,351<br>32,850             | 20,014<br>5,000 | 14,505                  |                    |                             | 9,171                              | 137,183<br>54,351<br>37,850         |
| Total Assets  | \$ 933,526               | \$ 131,255                   | \$169,946       | \$94,030                | \$ 129,406         | \$210,126                   | \$ 75,605                          | \$1,743,894                         |
| LIABILITIES AND FUND EQUITY   |                          |                              |                 |                         |                    |                             |                                    |                                     |
| Current Liabilities Accounts Payable Customer Deposits Payable Accrued Liabilities  | \$ 24,877                | \$ 55,741<br>17,980<br>2,742 | \$ 797          | \$ 9,484                |                    | \$ 18,084                   | \$ 5,502                           | \$ 114,485<br>17,980<br>2,742       |
| Deferred Revenue  | 456,765                  | 54,351                       |                 |                         |                    | 202,445                     | 18,956                             | 732,517                             |
| Total Liabilities   | 481,642                  | 130,814                      | 797             | 9,484                   | \$ -               | 220,529                     | 24,458                             | 867,724                             |
| Fund Equity Fund Balances Reserved for Family Counseling Act 302 Officer Training Economic Development Special Revenue Programs | 6,545<br>2,716           | 441                          | 169,149         | 84,546                  | 120.406            | (10.402)                    | 51,147                             | 6,545<br>2,716<br>84,546<br>220,296 |
| UnreservedUndesignated  | 442,623                  | 441                          | 1 60 1 10       | 0.1.5.1.5               | 129,406            | (10,403)                    |                                    | 562,067                             |
| Total Fund Equity   | 451,884                  | 441                          | 169,149         | 84,546                  | 129,406            | (10,403)                    | 51,147                             | 876,170                             |
| Total Liabilities and Fund Equity   | \$ 933,526               | \$ 131,255                   | \$169,946       | \$94,030                | \$ 129,406         | \$210,126                   | \$ 75,605                          | \$1,743,894                         |
| Reconciliation of Fund Balances on the Balance Sh<br>Assets of Governmental Activities on the Statemen                          |                          | al Funds to Net              |                 |                         |                    |                             |                                    |                                     |
| Fund BalanceTotal Governmental Funds  |                          |                              |                 |                         |                    |                             |                                    | \$ 876,170                          |
| Amounts reported for governmental activities in the   | e Statement of Net A     | Assets are differen          | it because:     |                         |                    |                             |                                    |                                     |
| Capital assets used in governmental activites ar<br>therefore, are not reported in the funds.                                   | e not financial resou    | irces and,                   |                 |                         |                    |                             |                                    | 4,424,273                           |
| Certain liabilities, compensated absences, are n current period and, therefore, are not reported in                             |                          | in the                       |                 |                         |                    |                             |                                    | (36,735)                            |
| Total Net Assets  |                          |                              |                 |                         |                    |                             |                                    | \$5,263,708                         |

#### KEWEENAW COUNTY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

EXHIBIT D

| For the Year Ended December 31, 2005 |                       |
|--------------------------------------|-----------------------|
|                                      | SPECIAL REVENUE FUNDS |

|  |              |                   | DI ECH        | IE REVENUEL             | CTIDO              |                             |                           |                                |
|--|--------------|-------------------|---------------|-------------------------|--------------------|-----------------------------|---------------------------|--------------------------------|
|  | General      | Mountain<br>Lodge | County<br>911 | Economic<br>Development | Revenue<br>Sharing | Medical<br>Care<br>Facility | Non-Major<br>Governmental | Total<br>Governmental<br>Funds |
| Revenues                                     |              |                   |               |                         |                    |                             |                           |                                |
| Taxes and Penalties                          | \$ 1,014,448 |                   |               |                         |                    | \$ 128,218                  |                           | \$ 1,142,666                   |
| Licenses and Permits                         | 2,186        |                   |               |                         |                    |                             | \$ 43,922                 | 46,108                         |
| Federal Grants                               | 72,771       |                   |               |                         |                    |                             | 39,717                    | 112,488                        |
| State Grants                                 | 213,941      |                   | \$ 78,194     | \$ 31,316               |                    |                             | 42,802                    | 366,253                        |
| Contributions From Local Units               | -            |                   | 2,474         |                         |                    |                             | 8,960                     | 11,434                         |
| Charges for Services                         | 59,253       | \$ 936,214        | 1,650         |                         |                    |                             |                           | 997,117                        |
| Fines and Forfeits                           | 310          |                   |               |                         |                    |                             | 2,000                     | 2,310                          |
| Interest and Rentals                         | 18,842       | 4,039             |               | 19,920                  | \$ 1,281           |                             | 398                       | 44,480                         |
| Other Revenue                                | 5,600        | 289               |               |                         |                    |                             | 22,576                    | 28,465                         |
| Total Revenues                               | 1,387,351    | 940,542           | 82,318        | 51,236                  | 1,281              | 128,218                     | 160,375                   | 2,751,321                      |
| Expenditures                                 |              |                   |               |                         |                    |                             |                           |                                |
| Current                                      |              |                   |               |                         |                    |                             |                           |                                |
| General Government                           | 613,547      |                   |               |                         |                    |                             | 1,872                     | 615,419                        |
| Public Safety                                | 548,219      |                   | 39,207        |                         |                    |                             | 42,565                    | 629,991                        |
| Health and Welfare                           | 44,603       |                   |               |                         |                    | 167,593                     | 80,837                    | 293,033                        |
| Community and Economic Development           | 14,197       |                   |               | 38,963                  |                    |                             | 52,268                    | 105,428                        |
| Recreation and Cultural                      | 200          | 891,107           |               | 19,000                  |                    |                             | -                         | 910,307                        |
| Other  | 29,984       |                   |               | 12,334                  |                    |                             |                           | 42,318                         |
| Capital Outlay                               | 26,832       | 148,695           |               |                         |                    |                             |                           | 175,527                        |
| Total Expenditures                           | 1,277,582    | 1,039,802         | 39,207        | 70,297                  | -                  | 167,593                     | 177,542                   | 2,772,023                      |
| Excess of Revenues Over (Under) Expenditures | 109,769      | (99,260)          | 43,111        | (19,061)                | 1,281              | (39,375)                    | (17,167)                  | (20,702)                       |
| Other Financing Sources (Uses)               |              |                   |               |                         |                    |                             |                           |                                |
| Interfund Transfers InPrimary Government     | 60,142       |                   |               |                         | 188,267            |                             | 32,000                    | 280,409                        |
| Interfund Transfers (Out)Primary Government  | (220,267)    |                   |               |                         | (60,142)           |                             | 32,000                    | (280,409)                      |
| interfula Transfers (Out) Trimary Government | (220,201)    |                   |               |                         | (00,142)           |                             |                           | (200,40))                      |
| Total Other Financing Sources (Uses)         | (160,125)    | -                 | -             | -                       | 128,125            | -                           | 32,000                    | -                              |
| Excess of Revenues and Other Sources Over    |              |                   |               |                         |                    |                             |                           |                                |
| (Under) Expenditures and Other Uses          | (50,356)     | (99,260)          | 43,111        | (19,061)                | 129,406            | (39,375)                    | 14,833                    | (20,702)                       |
| Fund Balance (Deficit)January 1, 2005        | 502,240      | 99,701            | 126,038       | 103,607                 | -                  | 28,972                      | 36,314                    | 896,872                        |
| Fund Balance (Deficit)December 31, 2005      | \$ 451,884   | \$ 441            | \$ 169,149    | \$ 84,546               | \$ 129,406         | \$ (10,403)                 | \$ 51,147                 | \$ 876,170                     |
|  |              |                   |               |                         |                    |                             |                           |                                |

# KEWEENAW COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended December 31, 2005

**EXHIBIT D-1** 

| NET CHANGE IN FUND | BALANCESTOTAL | L GOVERNMENTAL FUNDS |
|--------------------|---------------|----------------------|
|                    |               |                      |

\$ (20,702)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense.

| AddCapital Outlay          |  |
|----------------------------|--|
| DeductDepreciation Expense |  |

175,527

(54,566)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the funds.

Net (Increase) Decrease in Compensated Absences

19,199

#### CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES

\$ 119,458

#### KEWEENAW COUNTY STATEMENT OF NET ASSETS FIDUCIARY FUNDS December 31, 2005

#### **EXHIBIT E**

| <u>ASSETS</u>  | Agency<br>Funds                     |
|--|-------------------------------------|
| Cash   | \$ 227,547                          |
| Total Assets   | \$ 227,547                          |
| Liabilities Due to State of Michigan Undistributed Penal Fines Undistributed Tax Collections Other Trust Payable | \$ 1,601<br>1,642<br>223,794<br>510 |
| Total Liabilities  | \$ 227,547                          |

#### NOTES TO FINANCIAL STATEMENTS

The accounting policies of Keweenaw County conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by Keweenaw County:

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Reporting Entity

Keweenaw County was organized in 1861 and covers an area of 561 square miles divided into 5 townships and 1 village. The County seat is located in Eagle River. Keweenaw County is a municipal corporation governed by an elected five member board of commissioners and provides services to its more than 2,299 residents in many areas including law enforcement, administration of justice, community enrichment, and development and human services. In accordance with generally accepted accounting principles and Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity," these financial statements present the county (the primary government) and its component units. The criteria established by the GASB for determining the reporting entity includes oversight responsibility, fiscal dependency and whether the financial statements would be misleading if data were not included. The Road Commission is the only component unit and it is included in the county's financial reporting entity because of the significance of its operational or financial relationships with the county.

The component unit columns in the government-wide financial statements (Exhibits A and B) include the financial data of the Keweenaw County Road Commission. The financial statements are reported in separate columns to emphasize that they are legally separate from the county.

#### **Discretely Presented Component Units**

The Keweenaw County Road Commission, which is established pursuant to the County Road Law (MCL 224.1), is governed by a three member board of county road commissioners appointed by the county board of commissioners. The Road Commission may not issue debt or levy property taxes without the county's approval. The Road Commission's property taxes are levied under the taxing authority of the county, as approved by the county electors, are included as part of the county's total tax levy and are reported in the county Road Fund.

Complete audited and/or unaudited financial statements of the Road Commission can be obtained from their administrative offices or from the county clerk's office at the courthouse.

#### **Administrative Offices**

Keweenaw County Road Commission 1916 Fourth Street P.O. Box 327 Mohawk, Michigan 49953

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Jointly Governed Organization--District Health Department

Keweenaw County, in conjunction with Baraga, Gogebic, Houghton and Ontonagon counties, has created the Western Upper Peninsula District Health Department under the authority of the Public Health Code. The District Health Board is composed of two members from each of the counties who are appointed by each participating county board of commissioners. All of the financial operations of the District Health Department are recorded in the records of Houghton County as a discretely presented component unit. The funding formula approved by the member counties is based pro rata on each unit's population and State equalized valuation to the district's population and valuation. Member counties' percentages and dollar share of the net operating budget for 2005 were:

| Ontonagon | 12.80%          | \$51,142  |
|-----------|-----------------|-----------|
| Baraga    | 12.90%          | 51,542    |
| Gogebic   | 25.50%          | 101,884   |
| Houghton  | 43.50%          | 173,803   |
| Keweenaw  | <u>5.30</u> %   | 21,176    |
| Total     | <u>100.00</u> % | \$399,547 |

Keweenaw County's 2005 actual appropriation to the District Health Department was \$21,176. An additional \$1,015 was appropriated from the State-shared cigarette tax revenues.

#### Jointly Governed Organization--Community Mental Health Authority

Keweenaw County, in conjunction with Baraga, Houghton and Ontonagon counties, has created the Copper Country Mental Health Services Board, which is a community mental health organization defined in the Mental Health Code, MCL 330.1001, et seq., as amended, (Code). During 1996, the jointly created board became a community mental health authority under Section 205 of the Code in accordance with the Urban Cooperation Act. The Copper Country Community Mental Health Services Authority Board is composed of 12 members apportioned between the member counties on the basis of population. The board appointments are approved by their respective county board of commissioners. All of the financial operations of the Mental Health Authority are recorded in the records of Houghton County as a discretely presented component unit. The funding of the Mental Health Authority operations by the member counties is based on an agreement between the Mental Health Board and member counties, which provides for single annual appropriations to provide for State institution inpatient costs and mental health program costs.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The board approved member county appropriations for 2005 were as follows:

| Ontonagon | \$ 48,814 |
|-----------|-----------|
| Baraga    | 33,795    |
| Houghton  | 164,495   |
| Keweenaw  | 8,500     |
| Total     | \$255,604 |

Keweenaw County's 2005 appropriation to the Mental Health Board was \$8,500.

#### Basis of Presentation--Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

#### Basis of Presentation--Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized when it is both measurable and available. Revenues are considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

Revenues are recognized in the accounting period in which they become susceptible to accrual, that is, when they become both measurable and available to finance expenditures of the fiscal period. Property taxes, intergovernmental revenue, charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the county.

The county reports the following major governmental funds:

#### **GOVERNMENTAL FUNDS**

#### General Fund

The General Fund is the government's primary operating fund. This fund is used to account for all financial resources except those provided for in another fund. Revenues are primarily derived from property taxes, State and Federal aid, and charges for services to provide for the administration and operation of: (1) general county governmental departments, boards and commissions; (2) court systems; (3) law enforcement; and (4) health, welfare and medical assistance. The fund includes the general operating expenditures of the county.

#### Special Revenue Funds

These funds are used to account for specific revenue (other than special assessments, expendable trusts, or major capital projects) derived from State and Federal grants, general fund appropriations and charges for services which are to be expended for specific purposes as dictated by legal, regulatory or administrative requirements.

#### Mountain Lodge

This fund is used to account for the operations of the Mountain Lodge. Revenues are primarily derived from motel/cabin charges, restaurant/bar revenue and golf user fees. The fund includes the operating expenditures relating to the mountain lodge activities.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 911 Services

This fund is used to account for the operations of the County-wide emergency 911 telephone service plan. Revenues are derived from the State's wireless 911 funding allocations and the 4% surcharge on all phone lines servicing Keweenaw County. The fund includes all operating and capital expenditures relative to providing County-wide emergency 911 service.

#### **Economic Development**

This fund is used to account for the activity of the economic development program. Revenues during 2005 were primarily derived from a state zoning grant, Cellular One Tower charges and Isle Royale Park fees. Expenditures relate to the zoning and project study projects, and other utility and maintenance costs for YSI.

#### Revenue Sharing Fund

The Revenue Sharing Fund is the funding mechanism to serve as a substitute to county revenue sharing payments. This substitute funding mechanism involves a gradual shift of county property tax mileage from a winter tax levy to a summer tax levy over a three year period.

#### Medical Care Facility

This fund is used for providing patient care for county residents that do not have health insurance and meet other requirements. Revenues are derived from property taxes and expenditures are for patient card billings.

#### FIDUCIARY FUNDS

#### **Agency Funds**

These funds account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. Agency funds are by nature custodial; therefore, operation results are not measured.

Keweenaw County applies all Accounting Standards Board (ASB) pronouncements as well as the Financial Accounting Standards Board (FASB) pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Cash, Cash Equivalents, and Investments

For purposes of the statement of cash flows, demand deposits and short-term investments with a maturity of three months or less, when acquired, are considered to be cash equivalents. In addition, the statement of cash flows includes both restricted and unrestricted cash and cash equivalents. Investments are stated at fair value based on quoted market prices.

#### **Current Property Taxes**

Prior to 2005, all county related property taxes were levied on each December 1st on the taxable valuation of property located in the county as of the preceding December 31st.

In accordance with the provisions of Michigan Public Act 357 of 2004, the County levied one third of its 2005 county operating millage in the summer of 2005; will levy two thirds of the 2006 county operating millage in the summer of 2006; and 100% of the 2007 county operating millage in the summer of 2007 and subsequent years.

The 2005 current winter property tax revenues of the county's General Fund and Medical Care Facility (Special Revenue Fund) consist of the amount of the 2004 tax levy collected by the township treasurers between December 1, 2004 and February 28, 2005. The 2005 current summer property tax revenues of the county's General Fund consist of 100% of the summer county operating tax levy.

#### Taxes Receivable--Current Summer

The current summer taxes receivable of \$25,169 in the General Fund consists of the uncollected portion of the summer levy of one-third of the 2005 county operating millage (1.9207 mills) that had not yet been collected as of December 31, 2005. 100% of this levy was recorded as 2005 revenue to offset the \$188,267 transfer from the County's General Fund to the Revenue Sharing Fund in accordance with Public Act 357 of 2004.

#### Taxes Receivable--Current Winter

The 2005 State equalized valuation of Keweenaw County amounted to \$157,982,481 and the taxable valuation is \$98,447,215, on which ad valorem taxes of 3.8416 (two-thirds of the allocated millage) was levied for county operating purposes; special voted millage of .4899 mills for Sheriff Department operations; and 1.9598 mills for the care of Keweenaw County patients at the Houghton County Medical Care Facility. In addition, specific taxes are levied under the Commercial Forest Reserve Act.

The current winter taxes receivable of \$436,498 in the General Fund and \$198,048 in the Medical Care Facility (Special Revenue Fund) consist of the 2005 current tax levies that are levied on December 1, 2005 and used to finance 2006 county operations. Accordingly, the receivable amounts are recorded with an offsetting credit to deferred revenue-taxes.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Taxes Receivable--Delinquent

The taxes receivable--delinquent of \$39,609 in the General Fund and \$8,117 in the Medical Care Facility (Special Revenue Fund) consist of unpaid real and personal property taxes levied on the 2002, 2003 and 2004 tax rolls for county operating and sheriff department operations in the General Fund and medical care facility services in the Medical Care Facility Fund. The county's policy is to recognize revenue from delinquent property taxes when collected. Accordingly, the delinquent taxes receivable are recorded in the county's financial statements with an offsetting credit to deferred revenue-taxes.

#### **Inventories**

The component unit (Road Commission) inventories, consisting of road materials of \$35,147 and equipment parts and materials of \$66,079, are priced at cost based on the average unit cost method. Inventory items are charged to road construction and maintenance, and to equipment repairs and operations, as used.

#### Capital Assets and Depreciation

Capital assets, which include property, plant, equipment, infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$3,000 for the County, \$500 for the Mountain Lodge, \$200 for the Road Commission, and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The capital assets of the Mountain Lodge were not updated between the years 1988 through 2001. Most of the assets would be at or near full depreciation. The total value is not known.

Capital assets used in governmental fund type operations are accounted for in the governmental activities column of the government-wide financial statements, this includes both the recognition of net capital assets as well as depreciation expense.

GASB Statement No. 34 requires major networks and major subsystems of infrastructure assets acquired, donated, constructed, or substantially rehabilitated since fiscal years ending after June 30, 1980 be inventoried and capitalized by the fourth anniversary of the mandated date of adoption of the other provisions of GASB No. 34. Beginning with the fiscal year ended December 31, 2004, the Keweenaw County Road Commission has capitalized each current year's infrastructure, as required by GASB No. 34; and beginning with the fiscal year ended December 31, 2004, has reported the infrastructure in the Statement of Net Assets. The Road Commission has not retroactively capitalized the major infrastructure assets as of December 31, 2005, as permitted by GASB No. 34.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The depreciation on the county's capital assets is computed on the straight line basis. Depreciation on Road Commission capital assets is computed on the sum-of-the-years'-digits method for road equipment and straight-line method for all other capital assets. The Uniform Accounting Procedures Manual for Michigan County Road Commissions provides for recording depreciation in the operating fund as a charge to various expense accounts and a credit to a depreciation credit account. Accordingly, the annual depreciation expense does not affect the available operating fund equity.

The depreciation rates are designed to amortize the cost of the assets over their estimated useful lives as follows:

30 to 50 years **Buildings** Road Equipment 5 to 8 years Shop Equipment 10 years Vehicles 8 to 10 years 4 to 10 years **Engineering Equipment** Office Equipment 4 to 10 years 8 to 30 years Infrastructure--Roads 12 to 50 years Infrastructure--Bridges

#### Deferred Revenue

Deferred revenue represents amounts that do not meet the available criteria, such as grants received before the expenditure is incurred.

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual result could differ from those estimates.

#### Other Financing Sources (Uses)

The transfers of cash between the various county funds are budgeted but reported separately from revenues and expenditures as operating transfers in or (out), unless they represent temporary advances that are to be repaid, in which case they are carried as assets and liabilities of the advancing or borrowing funds.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE B--STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgets and Budgetary Accounting**

Budgetary procedures are established pursuant to Public Act 2 of 1968, as amended, which requires the county board of commissioners to approve budgets for the General and Special Revenue Funds. The County Road Fund (special revenue-component unit) budget is adopted and administered by the board of county road commissioners. The budget basis of accounting does not differ significantly from the modified accrual basis used to reflect actual revenues and expenditures for these funds. The budgets for the General and Special Revenue Funds are adopted at the function level and control is exercised at that level. Budgeted revenues and expenditures, as presented in Exhibits F through K, include the original budget and the final amended budget for the major funds, which contains authorized amendments to the original budgets as adopted.

#### Noncompliance with Budgeting Act:

#### Failure to Adopt a Balance Budget

Public Act 2 of 1968, as amended, requires the adoption of a balanced budget for the General Fund and special revenue funds. The legislative body shall also not adopt a general appropriations act or an amendment to that act which causes estimated total expenditures, including an accrued deficit, to exceed total estimated revenues, including an available surplus.

The following funds did not have an approved budget: Mountain Lodge, Jail Commissary and Probate Child Care Fund. The following funds adopted a budget with estimated total expenditures, including an accrued deficit, exceeding total estimated revenues and available surplus: Medical Care Facility and Construction Codes.

#### **Excess of Expenditures Over Appropriations**

Public Act 2 of 1968, as amended, requires budget amendments as needed to prevent actual expenditures from exceeding those provided for in the budget. The 2005 budget was not adopted until after the start of the calendar year. At the start of the year, the county was incurring expenditures in excess of the budget (because there was no budget adopted). The Mountain Lodge's board of trustees prepared a budget. However, it was not adopted at a public hearing and was approved after the start of the calendar year. During the year ended December 31, 2005, expenditures were incurred in excess of amounts appropriated in the amended budgets for the functions of the following special revenue funds:

|                           |            |              | Expenditures |
|---------------------------|------------|--------------|--------------|
|                           |            |              | Over         |
| Fund/Activity or Function | Budget     | Actual       | Budget       |
| Special Revenue           |            |              |              |
| Mountain Lodge            | \$ 955,600 | \$ 1,039,802 | \$ 84,202    |
| Jail                      |            | 3,341        | 3,341        |

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE B--STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

#### Fund Deficit

Public Act 140 of 1971 (MCL 141.921) requires the local unit of government to formulate and file a financial plan within 90 days after the beginning of the fiscal year to correct the deficit condition. The local unit of government shall file the financial plan with the Department of Treasury for evaluation and certification that the plan ensures that the deficit condition is corrected. Upon certification by the Department of Treasury, the local unit of government shall institute the plan.

The county has accumulated a fund balance deficit in the Medical Care Facility Fund in the amount of \$10,403. The county has not yet formulated and filed a deficit elimination plan, which should have been filed within 90 days after the beginning of the calendar year.

#### NOTE C--CASH AND INTEREST-BEARING DEPOSITS

Michigan Compiled Laws (MCL) 129.91, authorizes the county to deposit and invest in the accounts of Federally insured banks, credit unions, and savings and loan associations; bonds, securities, and other obligations of the United States, or an agency or instrumentality of the United States; United States government or Federal agency obligation repurchase agreements; bankers' acceptance of United States banks; commercial paper rated within the two highest classifications, which mature not more than 270 days after the date of purchase obligations of the State of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan. Financial institutions eligible for deposit of public funds must maintain an office in Michigan. The county's deposits and investments are in accordance with statutory authority.

The county has designated two banks for deposit of county funds. The investment policy adopted by the board is in accordance with Public Act 20 of 1943, as amended, and includes all of the above investments.

The risk disclosures for the county's deposits, as required by the Governmental Accounting Standards Board (GASB) Statement No. 40, are as follows:

|                           | Governmental Activities | Fiduciary Funds | Total Primary Government | Component Units |
|---------------------------|-------------------------|-----------------|--------------------------|-----------------|
| Cash and Cash Equivalents | \$ 832,146              | \$ 227,547      | \$ 1,059,693             | \$ 530,398      |
| Total                     | \$ 832,146              | \$ 227,547      | \$ 1,059,693             | \$ 530,398      |

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE C--CASH AND INTEREST-BEARING DEPOSITS (Continued)

The breakdown between deposits and investments is as follows:

|                                     | Primary     | Component  |
|-------------------------------------|-------------|------------|
|                                     | Government  | Units      |
| Bank Deposits (Checking and Savings |             |            |
| Accounts, Certificates of Deposit)  | \$1,059,123 | \$ 529,898 |
| Petty Cash and Cash on Hand         | 570         | 500        |
|                                     |             |            |
| Total                               | \$1,059,693 | \$ 530,398 |

The bank balance of the primary government's deposits is \$1,165,235, of which \$126,660 is covered by Federal depository insurance. The component units' deposits had a bank balance of \$660,300 of which \$100,000 was covered by Federal depository insurance.

#### <u>Investments Authorized by the County's Investment Policy</u>

The county's investment policy only authorizes investment in all those that are authorized by law and have limited their investments to money markets.

#### Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the county manages its exposure to interest rate risk is by participating in mutual funds which hold diverse investments that are authorized by law for direct investment.

#### Concentration of Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The mutual funds and pension trust funds do not have a rating provided by a nationally recognized statistical rating organization.

The investment policy of the county contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by Michigan law.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. Michigan law and the county's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE C--CASH AND INTEREST-BEARING DEPOSITS (Continued)

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Michigan law and the county's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for investments. With respect to investments, custodial credit risk generally applies only to direct investments in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools.

#### NOTE D--TRANSFERS IN AND TRANSFERS (OUT)

The transfers between funds may be summarized as follows:

| <u>Fund</u>                                     | Transfers In      | <u>Fund</u>                                | Transfers Out |
|---|-------------------|--|---------------|
| Primary Government<br>General Fund              | \$ 60,142         | Primary Government<br>Revenue Sharing Fund | \$ 60,142     |
| Revenue Sharing<br>Non-Major Governmental Funds | 188,267<br>32,000 | General Fund                               | 220,267       |
| Subtotal  | 220,267           |  |               |
| Total Transfers                                 | \$ 280,409        |  | \$ 280,409    |

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE E--CAPITAL ASSETS

Capital asset activity of the primary government for the current year was as follows:

#### **Capital Assets--Primary Government**

|  | Account      |            |            | Account      |
|--|--------------|------------|------------|--------------|
|  | Balances     |            |            | Balances     |
|  | 01/01/05     | Additions  | Deductions | 12/31/05     |
| Capital Assets Not Being Depreciated       |              |            |            |              |
| Land                                       | \$ 3,406,875 |            |            | \$ 3,406,875 |
| Mountain LodgeLand                         | 201,400      |            |            | 201,400      |
| Mountain LodgeLand Improvements            | 331,862      | \$ 15,883  |            | 347,745      |
| Mountain LodgeConstruction in Progress     | 26,409       | 58,248     |            | 84,657       |
| Total Capital Assets Not Being Depreciated | 3,966,546    | 74,131     | \$ -       | 4,040,677    |
| Capital Assets Being Depreciated           |              |            |            |              |
| Land Improvements                          | 51,170       |            |            | 51,170       |
| Buildings and Fixtures                     | 472,203      |            |            | 472,203      |
| Mountain Lodge Buildings and Fixtures      | 1,523,047    | 48,125     |            | 1,571,172    |
| Office and Other Equipment                 | 49,971       | 19,442     |            | 69,413       |
| Mountain Lodge Office and Other Equipment  | 17,061       | 6,439      |            | 23,500       |
| Vehicles                                   | 100,158      | 7,390      | 25,000     | 82,548       |
| Mountain Lodge Vehicles                    |              | 20,000     |            | 20,000       |
| Total Capital Assets Being Depreciated     | 2,213,610    | 101,396    | 25,000     | 2,290,006    |
| Less Accumulated Depreciation              |              |            |            |              |
| Land Improvements                          | 7,677        | 2,559      |            | 10,236       |
| Buildings and Fixtures                     | 1,774,799    | 31,974     |            | 1,806,773    |
| Office and Other Equipment                 | 29,710       | 14,246     |            | 43,956       |
| Vehicles                                   | 64,658       | 5,787      | 25,000     | 45,445       |
| Total Accumulated Depreciation             | 1,876,844    | 54,566     | 25,000     | 1,906,410    |
| Net Capital Assets Being Depreciated       | 336,766      | 46,830     |            | 383,596      |
| Total Capital Assets                       | \$ 4,303,312 | \$ 120,961 | \$ -       | \$ 4,424,273 |

The county's policy is to capitalize assets with a useful life greater than one year and a value of \$3,000 or more and the Mountain Lodge's capitalization policy is \$500 and a life greater than one year.

The Mountain Lodge did not have a detailed capital asset listing for the years of 1988-1998. If the equipment and vehicles still exist, they would most likely be fully depreciated. However, there were some major building construction and renovations that have occurred and the value has not been fully determined at this time.

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE E--CAPITAL ASSETS (Continued)

Depreciation expense was charged to programs of the primary government as follows:

| Governmental Activities    |           |
|----------------------------|-----------|
| General Government         | \$ 20,174 |
| Public Safety              | 20,999    |
| Recreation and Culture     | 13,393    |
| Total Depreciation Expense | \$ 54,566 |

#### Capital Assets--Road Commission (Component Unit)

|                                      | Account<br>Balances<br>01/01/05 | Additions  | Deductions | Account<br>Balances<br>12/31/05 |
|--------------------------------------|---------------------------------|------------|------------|---------------------------------|
| Capital Assets Not Being Depreciated |                                 |            |            |                                 |
| Land and Improvements                | \$ 633,980                      | \$ 525     |            | \$ 634,505                      |
| InfrastructureLand Improvements      | 40,000                          | 38,120     |            | 78,120                          |
| Subtotal                             | 673,980                         | 38,645     | \$ -       | 712,625                         |
| Capital Assets Being Depreciated     |                                 |            |            |                                 |
| Buildings                            | 244,589                         | 413,076    |            | 657,665                         |
| Road Equipment                       | 2,919,319                       | 26,813     |            | 2,946,132                       |
| Shop Equipment                       | 114,878                         | 5,425      |            | 120,303                         |
| Office Equipment                     | 99,014                          |            |            | 99,014                          |
| Engineer's Equipment                 | 51,398                          |            |            | 51,398                          |
| Yard and Storage                     | 2,258                           |            |            | 2,258                           |
| InfrastructureBridges                | 433,897                         |            |            | 433,897                         |
| InfrastructureRoads                  | 194,246                         | 421,774    |            | 616,020                         |
| Total                                | 4,059,599                       | 867,088    |            | 4,926,687                       |
| Less Accumlated Depreciation         |                                 |            |            |                                 |
| Building                             | 213,187                         | 5,994      |            | 219,181                         |
| Road Equipment                       | 2,346,390                       | 204,847    |            | 2,551,237                       |
| Shop Equipment                       | 104,970                         | 2,172      |            | 107,142                         |
| Office Equipment                     | 85,774                          | 4,355      |            | 90,129                          |
| Engineer's Equipment                 | 42,719                          | 2,471      |            | 45,190                          |
| Yard and Storage                     | 2,258                           |            |            | 2,258                           |
| InfrastructureBridges                | 77,441                          | 2,590      |            | 80,031                          |
| InfrastructureRoads                  | 23,309                          | 60,018     |            | 83,327                          |
| Total                                | 2,896,048                       | 282,447    |            | 3,178,495                       |
| Net Capital Assets Being Depreciated | 1,163,551                       | 867,088    | 282,447    | 1,748,192                       |
| Total Net Capital Assets             | \$1,837,531                     | \$ 905,733 | \$ 282,447 | \$2,460,817                     |

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE E--CAPITAL ASSETS (Continued)

Depreciation expense was charged to the following activities:

|                                | Amount    |
|--------------------------------|-----------|
| Net Equipment Expense          |           |
| Direct Equipment               | \$204,847 |
| Indirect Equipment             | 8,166     |
| Net Administrative Expense     |           |
| Engineering Equipment          | 4,355     |
| Office Equipment and Furniture | 2,471     |
| Infrastructure                 | 62,608    |
|                                |           |
| Total Depreciation Expense     | \$282,447 |
|                                |           |

#### NOTE F--LONG-TERM DEBT

The individual long-term debt and other long-term obligations of Keweenaw County, and the changes therein, may be summarized as follows:

#### Primary Government Long-Term Debt

| Governmental Activities                | Balances 01/01/05 | Additions (Reductions) | Balances<br>12/31/05 | Due in One<br>Year |
|--|-------------------|------------------------|----------------------|--------------------|
| Primary Government                     |                   |                        |                      |                    |
| Accrued Employee Benefits (See Note G) | \$ 55,934         | \$ (19,199)            | \$ 36,735            |                    |
| Total Long-Term DebtPrimary Government | \$ 55,934         | \$ (19,199)            | \$ 36,735            | \$ -               |

#### NOTES TO FINANCIAL STATEMENTS

#### NOTE F--LONG-TERM DEBT (Continued)

The individual long-term debt and other long-term obligations of Keweenaw County's component unit and the changes therein, may be summarized as follows:

#### Component Unit (Road Commission) Long-Term Debt

|   | Balance 01/01/05 | Additions (Reductions) | Balance<br>12/31/05 | Due Within One Year |
|---|------------------|------------------------|---------------------|---------------------|
| Installment Purchase Agreement for Land<br>Paid in Annual Installment of \$5,220 at |                  |                        |                     |                     |
| an interest rate of 6%.   | \$ 26,100        | \$ (5,220)             | \$ 20,880           | \$5,220             |
| Vested Employee Benefits  | 150 226          | 001                    | 151 225             |                     |
| Sick Leave Benefits   | 150,326          | 901                    | 151,227             |                     |
| Totals  | \$176,426        | \$ (4,319)             | \$172,107           | \$5,220             |

The annual interest and principal requirements of the Road Commission's long-term borrowing may be summarized as follows:

Land was purchased in April 2004 under an installment purchase agreement through Lake Superior Land Company. The original purchase price was \$26,100, with 5 annual principal payments of \$5,220 and an interest rate of 6.0%.

| Loan<br>Date | Loan<br>Amount | Interest<br>Rate | Maturity<br>Year             | Outstanding 12/31/05                | Interest Payable if Held to Maturity |
|--------------|----------------|------------------|------------------------------|-------------------------------------|--------------------------------------|
| 04/30/04     | \$ 26,100      | 6.00%            | 2006<br>2007<br>2008<br>2009 | \$ 5,220<br>5,220<br>5,220<br>5,220 | \$ 1,253<br>940<br>626<br>313        |
| Total        |                |                  |                              | \$ 20,880                           | \$ 3,132                             |

#### NOTES TO FINANCIAL STATEMENTS

#### **NOTE G--COMPENSATED BENEFITS**

#### Accrued Vacation and Sick Leave Payable

The County and Road Commission (component unit) has an accrued liability to their employees for accumulated vacation and vested sick leave benefits as of December 31, 2005, as follows:

|  | Vacation   | Sick Leave | Total     |
|--|------------|------------|-----------|
| Primary Government   |            |            |           |
| County General Employees                                   | \$ 2,891   | \$ 14,411  | \$ 17,302 |
| Sheriff Department Employees                               | 3,379      | 16,054     | 19,433    |
| Total Primary Government                                   | \$ 6,270   | \$ 30,465  | \$ 36,735 |
| Component UnitRoad Commission<br>Road Commission Employees | \$150,326  | \$ 901     | \$151,227 |
| Total Component Unit                                       | \$150,326  | \$ 901     | \$151,227 |
| Total Accrued Employee Benefits PayableReporting Entity    | \$ 156,596 | \$ 31,366  | \$187,962 |

#### **VACATION BENEFIT POLICIES**

#### County General Employees--(Primary Government)

The county's employment policies provide for vacation benefits to be earned in varying amounts depending on the employee's years of service. Employees are credited with their annual vacation benefits earned on their employment anniversary, and are required to use all vacation within one year.

#### Road Commission Employees

Road Commission employment policies provide for vacation benefits to be earned in varying amounts depending on the employee's years of service. Employees are required to use all vacation leave in the same calendar year in which it is earned.

#### SICK LEAVE BENEFIT POLICIES

#### County General Employees--(Primary Government)

The county's employment policies provide that each regular employee shall earn sick leave with pay at the rate of 1 day per month, with a maximum accumulation of 90 days. Upon separation from employment with the county, the employee shall be paid for 50 percent of his/her accumulated unused sick leave at the current wage rate.

## NOTES TO FINANCIAL STATEMENTS

## NOTE G--COMPENSATED BENEFITS (Continued)

## **Road Commission Employees**

Road Commission sick leave benefit policies provide that each employee earns one day of sick leave for each month of employment, to a maximum accumulation of 180 days. Employees not using any sick leave during the year will be paid a bonus equivalent to one week at their regular rate at the end of the year. An employee's accumulated sick leave will be paid upon leaving, or death at 100%, up to a maximum of 90 days based on the employee's pay rate at that time, providing the employee has at least 5 years employment with the Road Commission.

The amount recorded as vested employee sick leave benefits represents only the accumulated days, up to a maximum of 90, for those employees with 5 or more years of employment with the Road Commission.

## NOTE H--DEFERRED COMPENSATION

The County and Road Commission offers all its regular employees and elected officials, various deferred compensation plans created in accordance with the Internal Revenue Code (IRC), Section 457. The assets of the plans were held in trust, (custodial account or annuity contract) as described in IRC Section 457 (g) for the exclusive benefit of the participants (employees) and their beneficiaries. The custodian thereof for the exclusive benefit of the participants holds the custodial account for the beneficiaries of this Section 457 plan, and the assets may not be diverted to any other use. The administrators are agents of the employer (county and road commission) for the purposes of providing direction to the custodian of the custodial account from time to time for the investment of the funds held in the account, transfer of assets to or from the account and all other matters. In accordance with the provisions of GASB Statement No. 32, plan balances and activities are not reflected in the County or Road Commission's financial statements.

## NOTE I--EMPLOYEES' RETIREMENT PLANS

## Description of Plan and Plan Assets

Keweenaw County and the component unit, the Keweenaw County Road Commission have separate agent multiple-employer defined benefit pension plans with the Municipal Employees' Retirement System (MERS), administered by the State of Michigan. The system provides the following provisions: normal retirement, deferred retirement, service retirement allowance, disability retirement allowance, nonduty-connected death and post-retirement adjustments to plan members and their beneficiaries. The plan's pension service requirements are computed using credited service at the time of termination of membership multiplied by the sum of 2% for county general and sheriff employees and 2.25% for road commission employees times the final average compensation. The most recent period for which actuarial data was available was for the fiscal period ended December 31, 2004.

## NOTES TO FINANCIAL STATEMENTS

## NOTE I--EMPLOYEES' RETIREMENT PLANS (Continued)

MERS was organized pursuant to Section 12a of Public Act 156 of 1851, as amended, (MCL 46.12(a)), State of Michigan. MERS is regulated under Public Act 427 of 1984, sections of which have been approved by the State Pension Commission. MERS issues a publicly available financial report that includes financial statements and required supplementary information for the system. That report may be obtained by writing to the MERS at 1134 Municipal Way, Lansing, Michigan 48917.

## **Funding Policy**

The obligation to contribute to and maintain the system for these employees was established by negotiation with the County and Road Commission's competitive bargaining unit and personnel policy. The County requires an employee contribution of 1.0% and the Road Commission does not require employees to contribute to the plan. The calendar year 2004 required pension contributions were 9.76%, 10.66% and 8.39%, of covered payroll for the county, sheriff and the Road Commission, respectively.

## **Annual Pension Cost**

For the calendar year ended December 31, 2004, the annual pension costs were \$52,085 for the County and \$81,629 for the Road Commission which was equal to their required and actual contributions. The annual required contribution was determined as part of an actuarial valuation at December 31, 2002. The employer contribution rate has been determined based on the entry age normal funding method. Under the entry age normal cost funding method, the total employer contribution is comprised of the normal cost plus the level annual percentage of payroll payment required to amortize the unfunded actuarial accrued liability over 30 years. The employer normal cost is, for each employee, the level percentage of payroll contribution (from entry age to retirement) required to accumulate sufficient assets at the member's retirement to pay for his projected benefit. Significant actuarial assumptions used include a long-term investment yield rate of 8% and annual salary increases of 5% based on an age-related scale to reflect merit, longevity, and promotional salary increases.

Three-Year Trend Information for GASB Statement No. 27

| Year Ended  | Annual Pension Cost (APC) |           | •      | Percentage of APC Contributed |        | Percentage of APC Contributed |  |
|-------------|---------------------------|-----------|--------|-------------------------------|--------|-------------------------------|--|
| December 31 | County                    | Road      | County | Road                          | County | Road                          |  |
| 2002        | \$ 40,999                 | \$ 44,456 | 100%   | 100%                          | \$0    | \$0                           |  |
| 2003        | 46,331                    | 73,107    | 100%   | 100%                          | \$0    | \$0                           |  |
| 2004        | 52,085                    | 81,269    | 100%   | 100%                          | \$0    | \$0                           |  |

## NOTES TO FINANCIAL STATEMENTS

## NOTE I--EMPLOYEES' RETIREMENT PLANS (Continued)

## Required Supplementary Information for GASB Statement No. 27

|              | (1)        | (2)<br>Actuarial | (3)            | (4)     | (5)       | (6)<br>UAAL as a |
|--------------|------------|------------------|----------------|---------|-----------|------------------|
| Actuarial    | Actuarial  | Accrued          | (Unfunded)     | Funded  |           | Percent of       |
| Valuation    | Value of   | Liability        | AAL            | Ratio   | Covered   | Covered          |
| Date         | Assets     | (AAL)            | (UAAL) (1)-(2) | (1)/(2) | Payroll   | Payroll          |
| 2002         |            |                  |                |         |           |                  |
| General      | \$ 694,917 | \$ 1,031,414     | \$ (336,497)   | 67%     | \$472,853 | -71%             |
| Road<br>2003 | 3,506,836  | 3,659,227        | (152,391)      | 96%     | 791,912   | -19%             |
| General      | 800,269    | 1,156,434        | (356,165)      | 69%     | 497,777   | -72%             |
| Road<br>2004 | 3,681,829  | 4,252,946        | (571,117)      | 87%     | 762,777   | -72%<br>-75%     |
| General      | 903,655    | 1,274,775        | (371,120)      | 71%     | 505,137   | -73%             |
| Road         | 3,758,803  | 4,870,536        | (1,111,733)    | 77%     | 760,162   | -146%            |

## NOTE J--POST-EMPLOYMENT BENEFITS

In addition to the pension benefits described in Note I, the Keweenaw County Road Commission provides post-employment health care benefits and life insurance coverage, in accordance with Article 16, Section B, and Article 17 of their working agreement. The health care benefit provides that any permanent employee who becomes disabled or retires at any age after 5 years of service with the Road Commission shall have their hospitalization insurance premium paid for a period of 3 years by the Road Commission. Currently, 6 retirees are eligible for this post-employment benefit. The life insurance benefit provides that the Road Commission will pay for group term life insurance coverage in the amount of \$2,000 for each retired employee. Currently, 12 retirees are covered by this benefit. The Road Commission's policy is to finance these benefits on a pay-as-you-go basis. During the year 2005, expenditures of approximately \$64,229 were recognized for post-employment health care benefits and \$346 for life insurance benefits.

## NOTE K--FEDERAL GRANTS

The Michigan Department of Transportation (MDOT) requires that road commissions report all Federal and State grants pertaining to their county. During the fiscal year ended December 31, 2005, the Federal Aid received and expended by the Road Commission was \$100,131 for contracted projects and \$0 for negotiated projects. Contracted projects are defined as projects performed by private contractors paid for and administrated by MDOT. The contracted Federal projects are not subject to single audit requirements by the road commissions, as they are included in MDOT's single audit. Negotiated projects are defined as projects performed by Road Commission employees or private contractors paid for and administered by the Road Commission.

## NOTES TO FINANCIAL STATEMENTS

## **NOTE L--RISK MANAGEMENT**

The County and Road Commission (component unit) are exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries, as well as medical benefits provided to employees.

## County General

The county is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries, as well as medical benefits provided to employees. The county (including the Keweenaw Mountain Lodge) has purchased commercial insurance for risks of loss related to general liability, excess liability, auto liability, errors and omissions, physical damage (equipment, buildings and contents) and workers compensation. The county is uninsured for acts of God and environmental cleanup losses. Settled claims for the commercial insurance have not exceeded the amount of insurance coverage in any of the past 3 years.

The Michigan Township Participating Plan operates as an insurance-purchasing pool for local units of government in Michigan. The plan purchases commercial insurance on behalf of its members at a lower cost than would be available on an individual basis.

## Road Commission (Component Unit)

The Road Commission is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries, as well as medical benefits provided to employees. The Road Commission is a member of the Michigan County Road Commission Self Insurance Pool (Pool) established pursuant to the laws of the State of Michigan which authorizes contracts between municipal corporations (interlocal agreements) to form group self-insurance pools, and to prescribe conditions for the performance of these contracts.

The Pool was established for the purpose of making a self-insurance pooling program available which includes, but is not limited to, general liability coverage, auto liability coverage, property insurance coverage, stop loss insurance protections, claims administration and risk management, and loss control services pursuant to Michigan Public Act 138 of 1982.

The Road Commission pays an annual premium to the Pool for property (buildings and contents) coverage, automobile and equipment liability, trunkline liability, errors and omissions, bodily injury, property damage, and personal injury liability. The agreement for the information of the Pool provides that the Pool will be self-sustaining through member premiums and will purchase both specific and aggregate stop-loss insurance to the limits determined necessary by the Pool Board. The Road Commission also has self-insurance for workers' compensation as a member of the County Road Association Self-Insurance Fund.

## NOTES TO FINANCIAL STATEMENTS

## NOTE L--RISK MANAGEMENT (Continued)

At December 31, 2005, there were no claims that exceeded insurance coverage. The Road Commission did not have any significant reduction in insurance coverage from previous years. Settled claims for the Road Commission have not exceeded the amount of insurance coverage in any of the past 3 years.

## NOTE M--SUBSEQUENT EVENT

In 2006, the county established a 10 member Parks Commission in accordance with State statutes and transferred the responsibility for the administration of the Keweenaw Mountain Lodge from the County Park Trustees (Board of Road Commissioners) to the Parks Commission. The Parks Commission has approved plans for a major capital improvement project at the Mountain Lodge that is expected to be funded with a Federal economic development administration (EDA) grant of \$1,764,000 and a Federal rural development loan of \$1,273,000. The revenue bond loan is expected to have an interest rate of 4.125%, with payment of interest only for the first three years and principal and interest payable over the next 27 years. The bonds will be backed by the full faith and credit of Keweenaw County. The annual debt obligations are expected to be paid from Keweenaw Park operating revenues.

## NOTE N--CHANGE IN ACCOUNTING PRINCIPLE

Effective October 1, 2003, the county implemented several new accounting standards issued by GASB, (this is the first audit since the accounting principle change):

Statement No. 33, "Accounting and Financial Reporting for Non-Exchange Transactions," as amended by Statement No. 36, "Recipient Reporting for Certain Shared Non-Exchange Revenues," which establishes standards for recording nonexchange transactions on the modified accrual and accrual basis of accounting.

Statement No. 34, "Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments," as amended by Statement No. 37, "Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments Omnibus," which established new financial reporting standards for state and local governments. This statement requires a significant change in the financial reporting model used by local governments, eliminating account groups and utilizing the full accrual basis of accounting and the economic resources measurement focus. Another significant change is the "Management Discussion and Analysis Section," which provides an overall analysis of the financial position and results of operations, and conditions that could have a significant effect on the financial position or results of operations.

Statement No. 38, "Certain Financial Statement Note Disclosures," which requires certain note disclosures when implementing GASB Statement No. 34.

## **EXHIBIT F**

## KEWEENAW COUNTY REQUIRED SUPPLEMENTAL INFORMATION BUDGETARY COMPARISON SCHEDULE GENERAL FUND

| Tor the Tear Ended December 31, 2003      | BUDGETED   | AMOUNTS    |              | Variance With Final Budget |  |
|---|------------|------------|--------------|----------------------------|--|
|   | Original   | Final      | Actual       | Positive<br>(Negative)     |  |
| Revenues                                  |            |            |              |                            |  |
| Taxes and Penalties                       | \$ 787,837 | \$ 976,104 | \$ 1,014,448 | \$ 38,344                  |  |
| Licenses and Permits                      | 1,650      | 1,650      | 2,186        | 536                        |  |
| Federal Grants                            | 68,072     | 75,179     | 72,771       | (2,408)                    |  |
| State Grants                              | 164,107    | 204,731    | 213,941      | 9,210                      |  |
| Township Contributions                    | 1,000      | 1,000      | ,<br>-       | (1,000)                    |  |
| Charges for Services                      | 40,950     | 40,950     | 59,253       | 18,303                     |  |
| Fines and Forfeits                        | 300        | 300        | 310          | 10                         |  |
| Interest and Rentals                      | 17,400     | 17,400     | 18,842       | 1,442                      |  |
| Other Revenue                             | 4,300      | 4,300      | 5,600        | 1,300                      |  |
| Total Revenues                            | 1,085,616  | 1,321,614  | 1,387,351    | 65,737                     |  |
| Expenditures Current                      |            |            |              |                            |  |
| General Government                        | 461,123    | 664,542    | 613,547      | 50,995                     |  |
| Public Safety                             | 415,727    | 566,332    | 548,219      | 18,113                     |  |
| Health and Welfare                        | 50,100     | 53,526     | 44,603       | 8,923                      |  |
| Community and Economic Development        | 13,859     | 14,595     | 14,197       | 398                        |  |
| Recreation and Cultural                   | 200        | 200        | 200          | -                          |  |
| Other                                     | 330,368    | 30,000     | 29,984       | 16                         |  |
| Capital Outlay                            | 33,800     | 37,497     | 26,832       | 10,665                     |  |
| Total Expenditures                        | 1,305,177  | 1,366,692  | 1,277,582    | 89,110                     |  |
| Excess of Revenues Over                   |            |            |              |                            |  |
| (Under) Expenditures                      | (219,561)  | (45,078)   | 109,769      | 154,847                    |  |
| Other Financing Sources (Uses)            |            |            |              |                            |  |
| Interfund Transfers InPrimary Government  | -          | 60,142     | 60,142       | -                          |  |
| Interfund Transfers (Out)                 | (33,000)   | (224,267)  | (220,267)    | 4,000                      |  |
| Total Other Financing Sources (Uses)      | (33,000)   | (164,125)  | (160,125)    | 4,000                      |  |
| Excess of Revenues and Other Sources Over |            |            |              |                            |  |
| (Under) Expenditures and Other Uses       | (252,561)  | (209,203)  | (50,356)     | 158,847                    |  |
| Fund BalanceJanuary 1, 2005               | 252,561    | 252,561    | 502,240      | 249,679                    |  |
| Fund BalanceDecember 31, 2005             | \$ -       | \$ 43,358  | \$ 451,884   | \$ 408,526                 |  |

## **EXHIBIT G**

KEWEENAW COUNTY
REQUIRED SUPPLEMENTAL INFORMATION
BUDGETARY COMPARISON SCHEDULE
KEWEENAW MOUNTAIN LODGE
MAJOR SPECIAL REVENUE FUND
For the Year Ended December 31, 2005

|  | BUD  | GETEI | ) AMOU | J <b>NTS</b> |      |                         |    | riance With<br>nal Budget     |
|--|------|-------|--------|--------------|------|-------------------------|----|-------------------------------|
|  | Orig | inal  | Fi     | nal          | A    | Actual                  |    | Positive<br>Negative)         |
| Revenues Charges for Services Interest and Rents Other |      |       |        |              | \$ 9 | 936,214<br>4,039<br>289 | \$ | (936,214)<br>(4,039)<br>(289) |
| Total Revenues   | \$   | -     | \$     | -            | 9    | 940,542                 |    | (940,542)                     |
| Expenditures Recreational and Cultural Capital Outlay  |      |       |        |              |      | 891,107<br>148,695      |    | (891,107)<br>(148,695)        |
| Total Expenditures                                     |      | -     |        | -            | 1,0  | 039,802                 | (  | 1,039,802)                    |
| Excess of Revenues Over (Under)<br>Expenditures        |      |       |        |              |      | (99,260)                |    | (99,260)                      |
| Fund BalancesJanuary 1, 2005                           |      | -     |        | -            |      | 99,701                  |    | (99,701)                      |
| Fund BalancesDecember 31, 2005                         | \$   | -     | \$     | -            | \$   | 441                     | \$ | (198,961)                     |

**EXHIBIT H** 

# KEWEENAW COUNTY REQUIRED SUPPLEMENTAL INFORMATION BUDGETARY COMPARISON SCHEDULE COUNTY 911 SERVICE MAJOR SPECIAL REVENUE FUND For the Year Ended December 31, 2005

|   | BUDGETED   | AMOUNTS    |                | Variance With Final Budget |
|---|------------|------------|----------------|----------------------------|
|   | Original   | Final      | Actual         | Positive<br>(Negative)     |
| Revenues State Grants                               | \$ 50,000  | \$ 57,000  | \$ 78,194      | \$ (21,194)                |
| Contributions From Local Units Charges for Services | Ψ 30,000   | 3,000      | 2,474<br>1,650 | 526<br>(1,650)             |
| Charges for Services                                |            |            | 1,030          | (1,030)                    |
| Total Revenues                                      | 50,000     | 60,000     | 82,318         | (22,318)                   |
| Expenditures  |            |            |                |                            |
| Public Safety                                       | 51,982     | 51,982     | 39,207         | 12,775                     |
| Total Expenditures                                  | 51,982     | 51,982     | 39,207         | 12,775                     |
| Excess of Revenues Over (Under)                     |            |            |                |                            |
| Expenditures  | (1,982)    | 8,018      | 43,111         | 35,093                     |
| Fund BalancesJanuary 1, 2005                        | 126,038    | 126,038    | 126,038        | <u>-</u>                   |
| Fund BalancesDecember 31, 2005                      | \$ 124,056 | \$ 134,056 | \$ 169,149     | \$ 35,093                  |

## **EXHIBIT I**

## KEWEENAW COUNTY REQUIRED SUPPLEMENTAL INFORMATION BUDGETARY COMPARISON SCHEDULE ECONOMIC DEVLOPMENT For the Year Ended December 31, 2005

|                                    | BUDGETED  | AMOUNTS   |           | Variance With Final Budget |
|------------------------------------|-----------|-----------|-----------|----------------------------|
|                                    |           |           |           | Positive                   |
|                                    | Original  | Final     | Actual    | (Negative)                 |
| Revenues                           |           |           |           |                            |
| State Grants                       |           |           | \$ 31,316 | \$ (31,316)                |
| Interest and Rents                 | \$ 19,920 | \$ 19,920 | 19,920    |                            |
| Total Revenues                     | 19,920    | 19,920    | 51,236    | (31,316)                   |
| Expenditures                       |           |           |           |                            |
| Community and Economic Development | 42,950    | 72,950    | 38,963    | 33,987                     |
| Recreational and Cultural          |           | 20,000    | 19,000    | 1,000                      |
| Other                              |           | 20,000    | 12,334    | 7,666                      |
| Total Expenditures                 | 42,950    | 112,950   | 70,297    | 42,653                     |
| Excess of Revenues Over (Under)    |           |           |           |                            |
| Expenditures                       | (23,030)  | (93,030)  | (19,061)  | 73,969                     |
| Fund BalancesJanuary 1, 2005       | 103,607   | 103,607   | 103,607   |                            |
| Fund BalancesDecember 31, 2005     | \$ 80,577 | \$ 10,577 | \$ 84,546 | \$ 73,969                  |

**EXHIBIT J** 

## KEWEENAW COUNTY REQUIRED SUPPLEMENTAL INFORMATION BUDGETARY COMPARISON SCHEDULE REVENUE SHARING For the Year Ended December 31, 2005

|   | BUDGETE  | Variance With<br>Final Budget<br>Positive |            |              |
|---|----------|---|------------|--------------|
|   | Original | Final                                     | Actual     | (Negative)   |
| Revenues                                    |          |   |            |              |
| Interest and Rents                          |          | \$ 1,200                                  | \$ 1,281   | \$ (81)      |
| Total Revenues                              | \$ -     | 1,200                                     | 1,281      | 81           |
| Expenditures                                |          |   |            |              |
| Total Expenditures                          |          | -   | -          | <u> </u>     |
| Excess of Revenues Over (Under)             |          |   |            |              |
| Expenditures                                | _        | 1,200                                     | 1,281      | 81           |
| Other Financing Sources (Uses)              |          |   |            |              |
| Operating Transfers InPrimary Government    |          | 188,267                                   | 188,267    | -            |
| Operating Transfers (Out)Primary Government |          | (60,142)                                  | (60,142)   | <del>-</del> |
| Total Other Financing Sources (Uses)        |          | 128,125                                   | 128,125    |              |
| Excess of Revenues and Other                |          |   |            |              |
| Sources Over (Under)                        |          |   |            |              |
| Expenditures and Other Uses                 | -        | 129,325                                   | 129,406    | 81           |
| Fund BalancesJanuary 1, 2005                |          |   | -          | <u>-</u> _   |
| Fund BalancesDecember 31, 2005              | \$ -     | \$ 129,325                                | \$ 129,406 | \$ 81        |

**EXHIBIT K** 

# KEWEENAW COUNTY REQUIRED SUPPLEMENTAL INFORMATION BUDGETARY COMPARISON SCHEDULE MEDICAL CARE FACILITY For the Year Ended December 31, 2005

|  | BUDGETED    | AMOUNTS     |             | Variance With Final Budget |
|--|-------------|-------------|-------------|----------------------------|
|  | Original    | Final       | Actual      | Positive<br>(Negative)     |
| Revenues<br>Taxes                            | \$ 118,000  | \$ 129,000  | \$ 128,218  | \$ 782                     |
| Total Revenues                               | 118,000     | 129,000     | 128,218     | (782)                      |
| Expenditures Health and Welfare              | 158,000     | 169,000     | 167,593     | 1,407                      |
| Total Expenditures                           | 158,000     | 169,000     | 167,593     | 1,407                      |
| Excess of Revenues Over (Under) Expenditures | (40,000)    | (40,000)    | (39,375)    | 625                        |
| Fund BalancesJanuary 1, 2005                 | 28,972      | 28,972      | 28,972      | <u>-</u>                   |
| Fund BalancesDecember 31, 2005               | \$ (11,028) | \$ (11,028) | \$ (10,403) | \$ 625                     |

## KEWEENAW COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS December 31, 2005

EXHIBIT L

|  | Friend of the | Building   | Register<br>of Deeds | Budget        | Jail       | Law      | Housing Red<br>Gra | nts     | Probate<br>Child  | Veterans' |                    |
|--|---------------|------------|----------------------|---------------|------------|----------|--------------------|---------|-------------------|-----------|--------------------|
| ASSETS.  | Court         | Inspection | Automation           | Stabilization | Commissary | Library  | 2005-06            | 2003-04 | Care              | Trust     | Total              |
| ABBETS   |               |            |                      |               |            |          |                    |         |                   |           |                    |
| Cash Due From State of Michigan                    | \$ 3,518      | \$ 1,992   | \$ 14,889            | \$ 20,000     | \$ 91      | \$ 2,421 | \$ 18,956          |         | \$ 3,954<br>9,171 | \$ 613    | \$ 66,434<br>9,171 |
| Total Assets                                       | \$ 3,518      | \$ 1,992   | \$ 14,889            | \$ 20,000     | \$ 91      | \$ 2,421 | \$ 18,956          | \$ -    | \$ 13,125         | \$ 613    | \$ 75,605          |
| LIABILITIES AND FUND BALANCES                      |               |            |                      |               |            |          |                    |         |                   |           |                    |
| Liabilities Accounts Payable Deferred RevenueOther |               |            |                      |               |            |          | \$ 18,956          |         | \$ 5,502          |           | \$ 5,502<br>18,956 |
| Total Liabilities                                  | \$ -          | \$ -       | \$ -                 | \$ -          | \$ -       | \$ -     | 18,956             | \$ -    | 5,502             | \$ -      | 24,458             |
| Fund Balance UnreservedUndesignated                | 3,518         | 1,992      | 14,889               | 20,000        | 91         | 2,421    | _                  | _       | 7,623             | 613       | 51,147             |
| Total Fund Balances                                | 3,518         | 1,992      | 14,889               | 20,000        | 91         | 2,421    |                    | -       | 7,623             | 613       | 51,147             |
| Total Liabilities and Fund Balances                | \$ 3,518      | \$ 1,992   | \$ 14,889            | \$ 20,000     | \$ 91      | \$ 2,421 | \$ 18,956          | \$ -    | \$ 13,125         | \$ 613    | \$ 75,605          |

## KEWEENAW COUNTY COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2005

EXHIBIT M

|   | Friend   |            | Register   |               |            |                 | Housing Re | habilitation | Probate  |           |           |
|---|----------|------------|------------|---------------|------------|-----------------|------------|--------------|----------|-----------|-----------|
|   | of the   | Building   | of Deeds   | Budget        | Jail       | Law             | Gra        |              | Child    | Veterans' |           |
|   | Court    | Inspection | Automation | Stabilization | Commissary | Library         | 2005-06    | 2003-04      | Care     | Trust     | Total     |
| Revenues                                    |          |            |            |               |            |                 |            |              |          |           |           |
| Licenses and Permits                        |          | \$ 43,922  |            |               |            |                 |            | *            |          |           | \$ 43,922 |
| Federal Grants                              |          |            |            |               |            |                 | \$ 13,550  | \$ 16,817    | \$ 9,350 | <b></b>   | 39,717    |
| State Grants                                | d 210    |            | A 7.207    |               | <b></b>    |                 |            |              | 42,731   | \$ 71     | 42,802    |
| Charges for Services                        | \$ 310   |            | \$ 5,285   |               | \$ 3,140   | ф. <b>2</b> 000 |            |              | 225      |           | 8,960     |
| Fines and Forfeits                          |          |            | 200        |               |            | \$ 2,000        |            |              |          |           | 2,000     |
| Interest and Rents                          |          |            | 398        |               |            |                 | 21.001     |              | -7.5     |           | 398       |
| Other                                       |          |            |            |               |            |                 | 21,901     |              | 675      |           | 22,576    |
| Total Revenues                              | 310      | 43,922     | 5,683      | \$ -          | 3,140      | 2,000           | 35,451     | 16,817       | 52,981   | 71        | 160,375   |
|   |          |            |            |               |            |                 |            |              |          |           |           |
| Expenditures                                |          |            |            |               |            | 4.070           |            |              |          |           | 1.072     |
| General Government                          |          | 20.224     |            |               | 2.241      | 1,872           |            |              |          |           | 1,872     |
| Public Safety                               |          | 39,224     |            |               | 3,341      |                 |            |              | 00.025   |           | 42,565    |
| Health and Welfare                          |          |            |            |               |            |                 | 25 451     | 16.017       | 80,837   |           | 80,837    |
| Community and Economic Development          |          |            |            |               |            |                 | 35,451     | 16,817       |          |           | 52,268    |
| Total Expenditures                          |          | 39,224     | -          | -             | 3,341      | 1,872           | 35,451     | 16,817       | 80,837   | -         | 177,542   |
| Excess of Revenue Over (Under) Expenditures | 310      | 4,698      | 5,683      | -             | (201)      | 128             | -          | -            | (27,856) | 71        | (17,167)  |
| Od Fi i g (H )                              |          |            |            |               |            |                 |            |              |          |           |           |
| Other Financing Sources (Uses)              |          |            |            | 2,000         |            |                 |            |              | 20,000   |           | 22,000    |
| Operating Transfers In                      |          |            |            | 2,000         |            |                 |            |              | 30,000   |           | 32,000    |
| Total Other Financing Sources (Uses)        |          | -          | -          | 2,000         | -          | -               | -          | -            | 30,000   | -         | 32,000    |
| Excess of Revenues and Other Sources Over   |          |            |            |               |            |                 |            |              |          |           |           |
|   | 210      | 1.600      | E (02      | 2,000         | (201)      | 120             |            |              | 2 144    | 71        | 14 022    |
| (Under) Expenditures and Other Uses         | 310      | 4,698      | 5,683      | 2,000         | (201)      | 128             | -          | -            | 2,144    | 71        | 14,833    |
| Fund BalanceJanuary 1, 2005                 | 3,208    | (2,706)    | 9,206      | 18,000        | 292        | 2,293           | -          | -            | 5,479    | 542       | 36,314    |
| Fund BalanceDecember 31, 2005               | \$ 3,518 | \$ 1,992   | \$ 14,889  | \$ 20,000     | \$ 91      | \$ 2,421        | \$ -       | \$ -         | \$ 7,623 | \$ 613    | \$ 51,147 |

## **EXHIBIT N**

## KEWEENAW COUNTY COMBINING BALANCE SHEET ALL TRUST AND AGENCY FUNDS December 31, 2005

|   | AGENCY FUNDS      |                                  |                   |
|---|-------------------|----------------------------------|-------------------|
|   | General<br>Agency | Library<br>(Penal Fines)<br>Fund | Total             |
| <u>ASSETS</u>   |                   |                                  |                   |
| Cash  | \$ 225,905        | \$ 1,642                         | \$ 227,547        |
| Total Assets  | \$ 225,905        | \$ 1,642                         | \$ 227,547        |
| <u>LIABILITIES</u>                                      |                   |                                  |                   |
| Due to State of Michigan<br>Undistributed Penal Fines   | \$ 1,601          | \$ 1,642                         | \$ 1,601<br>1,642 |
| Undistributed Tax Collections Other Trust Items Payable | 223,794<br>510    |                                  | 223,794<br>510    |
| Total Liabilities                                       | \$ 225,905        | \$ 1,642                         | \$ 227,547        |

## KEWEENAW COUNTY SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL--GENERAL FUND

|                                     | BUDGETED   | O AMOUNTS  |            | Variance With Final Budget |
|-------------------------------------|------------|------------|------------|----------------------------|
|                                     | Original   | Final      | Actual     | Positive (Negative)        |
| Taylor                              |            |            |            |                            |
| Taxes Current Winter Property Taxes | \$ 510,000 | \$ 510,000 | \$ 523,722 | \$ 13,722                  |
| Current Summer Property Taxes       | φ 510,000  | 188,267    | 189,088    | 821                        |
| Delinquent Real Property Tax        | 30,500     | 30,500     | 29,489     | (1,011)                    |
| Delinquent Personal Property Tax    | 6,500      | 6,500      | 614        | (5,886)                    |
| Commercial Forest Tax               | 50,000     | 50,000     | 72,075     | 22,075                     |
| Swamp Lands Tax                     | 2,787      | 2,787      | 2,787      | 22,073                     |
| Federal Payments-in-Lieu of Taxes   | 180,000    | 180,000    | 187,426    | 7,426                      |
| Interest on Taxes                   | 2,700      | 2,700      | 1,763      | (937)                      |
| Tax Collection Fees                 | 4,450      | 4,450      | 6,074      | 1,624                      |
| Expense of Sale                     | 900        | 900        | 1,410      | 510                        |
| -                                   |            |            | , -        |                            |
| Total Taxes                         | 787,837    | 976,104    | 1,014,448  | 38,344                     |
| Licenses and Permits                |            |            |            |                            |
| Marriage Licenses                   | 200        | 200        | 220        | 20                         |
| Marriage License Counseling Fees    | 300        | 300        | 330        | 30                         |
| Dog Licenses                        | 50         | 50         | 50         | _                          |
| Pistol Permits                      | 600        | 600        | 861        | 261                        |
| Zoning Variance                     | 500        | 500        | 725        | 225                        |
| Total Licenses and Permits          | 1,650      | 1,650      | 2,186      | 536                        |
| Total Licenses and Terrines         | 1,030      | 1,030      | 2,100      | 330                        |
| Federal Grants                      |            |            |            |                            |
| <b>Emergency Services Program</b>   | 6,572      | 6,572      | 4,772      | (1,800)                    |
| State Homeland Security Grants      | 61,000     | 68,107     | 66,307     | (1,800)                    |
| ADC Incentive Program               | 500        | 500        | 1,692      | 1,192                      |
| Total Federal Grants                | 68,072     | 75,179     | 72,771     | (2,408)                    |
| State Grants                        |            |            |            |                            |
| Probate Judge Salary                | 20,000     | 20,000     | 20,000     | -                          |
| Judges' Salary Standardization      | 11,636     | 11,636     | 11,636     | _                          |
| Judges' FICA                        | 2,600      | 2,600      | ,          | (2,600)                    |
| Caseflow Assistance                 | 300        | 300        | 647        | 347                        |
| Court Equity Fund                   | 7,400      | 7,400      | 8,099      | 699                        |
| Juror Compensation Reimbursement    | •          | •          | 190        | 190                        |
| Secondary Road Patrol               | 26,000     | 26,000     | 21,715     | (4,285)                    |
| Marine Safety Program               | 3,000      | 3,000      | 905        | (2,095)                    |

## KEWEENAW COUNTY SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL--GENERAL FUND

|                                | BUDGETED AMOUNTS |         |         | Variance With Final Budget Positive |  |
|--------------------------------|------------------|---------|---------|-------------------------------------|--|
|                                | Original         | Final   | Actual  | (Negative)                          |  |
| Snowmobile Safety Program      | 12,000           | 12,000  | 10,591  | (1,409)                             |  |
| Diverted Felons Program        | 6,000            | 6,000   | 8,482   | 2,482                               |  |
| Juvenile Officer Salary        | 27,317           | 27,317  | 27,317  | -                                   |  |
| Act 302 Officer Training       | 1,000            | 1,000   | 1,349   | 349                                 |  |
| Liquor License Fees            | 69               | 69      | 82      | 13                                  |  |
| Voter Registrations            | 35               | 35      | 45      | 10                                  |  |
| State Cigarette Tax            | 1,200            | 1,200   | 1,438   | 238                                 |  |
| Convention Facilities Tax      | 9,000            | 9,000   | 10,101  | 1,101                               |  |
| State Remonumentation Grant    | 36,550           | 77,174  | 77,174  | -                                   |  |
| Fingerprint Machine Grant      |                  |         | 14,170  | 14,170                              |  |
| Total State Grants             | 164,107          | 204,731 | 213,941 | 9,210                               |  |
| Contributions From Local Units |                  |         |         |                                     |  |
| Township Contributions         | 1,000            | 1,000   |         | (1,000)                             |  |
| Charges for Services           |                  |         |         |                                     |  |
| Circuit Court Costs            | 200              | 200     | 2,821   | 2,621                               |  |
| District Court Costs           | 10,000           | 10,000  | 10,083  | 83                                  |  |
| Circuit Court Services         | 800              | 800     | 955     | 155                                 |  |
| Friend of the Court Services   | 500              | 500     | 1,306   | 806                                 |  |
| Probate Court Services         | 1,200            | 1,200   | 2,091   | 891                                 |  |
| Treasurer Services             | 350              | 350     | 603     | 253                                 |  |
| Clerk Services                 | 900              | 900     | 2,109   | 1,209                               |  |
| Register of Deeds Services     | 12,050           | 12,050  | 13,607  | 1,557                               |  |
| Land Transfer Tax              | 10,000           | 10,000  | 15,737  | 5,737                               |  |
| District Court Civil Fees      | 500              | 500     | 1,384   | 884                                 |  |
| Sheriff Services               | 500              | 500     | 591     | 91                                  |  |
| Tax Department Services        | 1,500            | 1,500   | 2,786   | 1,286                               |  |
| Prisoners Board and Care       | 2,000            | 2,000   | 4,462   | 2,462                               |  |
| Boat Livery Inspections        | 70               | 70      | 76      | 6                                   |  |
| Prescription Program Fees      | 70               | 70      | 27      | (43)                                |  |
| Telephone Calls                | 110              | 110     | 211     | 101                                 |  |
| Sale of Supplies & Maps        | 200              | 200     | 404     | 204                                 |  |
| Total Charges For Services     | 40,950           | 40,950  | 59,253  | 18,303                              |  |
| Fines & Forfeits               |                  |         |         |                                     |  |
| Bond Forfeitures               | 300              | 300     | 310     | 10                                  |  |

## KEWEENAW COUNTY SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL--GENERAL FUND

EXHIBIT O (CONTINUED)

|                                    | BUDGETED AMOUNTS |              |              | Variance With Final Budget Positive |
|------------------------------------|------------------|--------------|--------------|-------------------------------------|
|                                    | Original         | Final        | Actual       | (Negative)                          |
| Interest and Rents                 |                  |              |              |                                     |
| Interest Earned on Deposits        | 15,000           | 15,000       | 18,842       | 3,842                               |
| Insurance Dividends                | 1,200            | 1,200        | - 7 -        | (1,200)                             |
| Rental Income                      | 1,200            | 1,200        |              | (1,200)                             |
| Total Interest and Rents           | 17,400           | 17,400       | 18,842       | 1,442                               |
| Other Revenue                      |                  |              |              |                                     |
| Sale of Capital Assets             |                  |              | 1,251        | 1,251                               |
| Reimbursements                     |                  |              |              |                                     |
| Election Expenses                  | 300              | 300          |              | (300)                               |
| Transporting Patients              | 1,000            | 1,000        | 663          | (337)                               |
| General Reimbursements and Refunds | 3,000            | 3,000        | 3,686        | 686                                 |
| Total Other Revenue                | 4,300            | 4,300        | 5,600        | 1,300                               |
| Total Revenue                      | 1,085,616        | 1,321,614    | 1,387,351    | 65,737                              |
| Other Sources                      |                  |              |              |                                     |
| Operating Transfers In From        |                  |              |              |                                     |
| Revenue Sharing Fund               |                  | 60,142       | 60,142       |                                     |
| Total Revenues and Other Sources   | \$ 1,085,616     | \$ 1,381,756 | \$ 1,447,493 | \$ 65,737                           |

## KEWEENAW COUNTY SCHEDULE OF EXPENDITURES AND OTHER USES--BY ACTIVITY BUDGET AND ACTUAL--GENERAL FUND

|                                       | BUDGETEI Original | D AMOUNTS  Final | Actual    | Variance With<br>Final Budget<br>Positive<br>(Negative) |
|---------------------------------------|-------------------|------------------|-----------|---|
| General Government                    | Original          | 1 mu             | Tietuur   | (Treguitre)   |
| Board of Commissioners                | \$ 27,839         | \$ 29,539        | \$ 27,671 | \$ 1,868  |
| Circuit Court                         | 23,850            | 23,850           | 14,211    | 9,639   |
| District Court                        | 38,930            | 60,430           | 53,088    | 7,342   |
| District Court Magistrate             | 3,875             | 4,045            | 4,036     | 9   |
| Friend of the Court                   | 4,000             | 4,000            | 2,422     | 1,578   |
| Jury Commission                       | 850               | 850              | 98        | 752   |
| Probate Court                         | 42,283            | 60,983           | 58,405    | 2,578   |
| Juvenile Officer                      | 25,319            | 46,519           | 46,118    | 401   |
| Elections                             | 3,000             | 3,000            | 95        | 2,905   |
| Audit Services                        | 3,000             | 3,300            | 2,803     | 497   |
| County Budget                         |                   | 500              | 500       | -   |
| Clerk                                 | 48,430            | 68,030           | 56,933    | 11,097  |
| Equalization Department               | 61,900            | 99,900           | 99,801    | 99  |
| Prosecuting Attorney                  | 39,110            | 51,510           | 51,482    | 28  |
| Register of Deeds                     | 2,950             | 2,950            | 731       | 2,219   |
| Remonumentation Commission            | 36,550            | 77,174           | 77,174    | -   |
| Treasurer                             | 56,620            | 76,220           | 73,841    | 2,379   |
| Cooperative Extension Service         | 1,300             | 1,600            | 1,218     | 382   |
| Courthouse and Grounds                | 37,725            | 46,525           | 40,366    | 6,159   |
| UP Resource and Conservation District | 300               | 325              | 325       | -   |
| Record Copying                        | 2,000             | 2,000            | 1,092     | 908   |
| Internet Services                     | 1,292             | 1,292            | 1,137     | 155   |
| Total General Government              | 461,123           | 664,542          | 613,547   | 50,995  |
| Public Safety                         |                   |                  |           |   |
| Sheriff                               | 212,000           | 351,798          | 350,838   | 960   |
| Act 302 Officer Training              | 1,000             | 1,000            | 644       | 356   |
| Marine Safety Program                 | 1,950             | 2,250            | 1,719     | 531   |
| Snowmobile Safety Program             | 20,724            | 14,324           | 9,782     | 4,542   |
| Secondary Road Patrol                 | 37,500            | 38,900           | 33,837    | 5,063   |
| Jail                                  | 63,410            | 69,810           | 64,795    | 5,015   |
| Mine Inspector                        | 5,000             | 6,000            | 5,971     | 29  |
| Emergency Services Program            | 13,143            | 14,143           | 12,526    | 1,617   |
| State Homeland Security Grants        | 61,000            | 68,107           | 68,107    | -   |
| Total Public Safety                   | 415,727           | 566,332          | 548,219   | 18,113  |
| Health and Welfare                    |                   |                  |           |   |
| District Health Department            | 20,800            | 21,176           | 21,176    | _   |
| District HealthCigarette Tax          | 1,200             | 1,200            | 1,015     | 185   |
| Substance Abuse Coordinating Agency   | 5,000             | 5,050            | 5,050     | -   |
| Medical Examiner                      | 11,200            | 11,200           | 4,146     | 7,054   |
| Community Mental Health Authority     | 8,500             | 8,500            | 8,500     | -,00  |
| Department of Human Services          | 1,000             | 4,000            | 2,316     | 1,684   |
| Human Services Coordinating Body      | 300               | 300              | 300       | -   |
| Veterans' Burials                     | 2,100             | 2,100            | 2,100     | <u>-</u>  |
| Total Health and Welfare              | 50,100            | 53,526           | 44,603    | 8,923   |

## KEWEENAW COUNTY SCHEDULE OF EXPENDITURES AND OTHER USES--BY ACTIVITY BUDGET AND ACTUAL--GENERAL FUND

|   | BUDGETED AMOUNTS |              |              | Variance With<br>Final Budget<br>Positive |
|---|------------------|--------------|--------------|---|
|   | Original         | Final        | Actual       | (Negative)                                |
| Community and Economic Development          |                  |              |              |   |
| Zoning Commission                           | 8,500            | 8,900        | 8,502        | 398                                       |
| Western U.P. Coordinating Agency            |                  | 336          | 336          | -   |
| Western UP Planning and Development Region  | 4,659            | 4,659        | 4,659        | -   |
| UPCAP                                       | 200              | 200          | 200          | -   |
| Keweenaw Industrial Council                 | 500              | 500          | 500          | <u>-</u>                                  |
| Total Community and Economic Development    | 13,859           | 14,595       | 14,197       | 398                                       |
| Recreation and Cultural                     |                  |              |              |   |
| UP Travel and Recreation Association        | 200              | 200          | 200          |   |
| Other                                       |                  |              |              |   |
| Insurance and Bonds                         | 30,000           | 30,000       | 29,984       | 16  |
| Workers' Compensation Insurance             | 17,000           |              |              |   |
| Employee Hospitalization Insurance          | 155,000          |              |              |   |
| Employee Prescriptions                      | 4,500            |              |              |   |
| Payments In Lieu of Insurance               | 9,600            |              |              |   |
| Employee Life Insurance                     | 800              |              |              |   |
| Employee Retirement                         | 52,800           |              |              |   |
| Social Security and Medicare                | 54,000           |              |              |   |
| Unemployment Tax                            | 6,500            |              |              |   |
| Other Employee Benefits                     | 168              |              |              |   |
| Total Other                                 | 330,368          | 30,000       | 29,984       | 16  |
| Capital Outlay                              | 33,800           | 37,497       | 26,832       | 10,665                                    |
| Total Expenditures                          | 1,305,177        | 1,366,692    | 1,277,582    | 89,110                                    |
| Other Uses                                  |                  |              |              |   |
| Operating Transfers (Out)Primary Government |                  |              |              |   |
| Construction Codes Fund                     |                  | 3,000        |              | 3,000                                     |
| Law Library Fund                            | 1,000            | 1,000        |              | 1,000                                     |
| Budget Stabilization Fund                   | 2,000            | 2,000        | 2,000        | -   |
| Revenue Sharing Fund                        |                  | 188,267      | 188,267      | -   |
| Probate Child Care Fund                     | 30,000           | 30,000       | 30,000       |   |
| Total Other Uses                            | 33,000           | 224,267      | 220,267      | 4,000                                     |
| Total Expenditures and Other Uses           | \$ 1,338,177     | \$ 1,590,959 | \$ 1,497,849 | \$ 93,110                                 |



JENNIFER M. GRANHOLM GOVERNOR ROBERT J. KLEINE STATE TREASURER

September 21, 2006

Keweenaw County Board of Commissioners Keweenaw County Courthouse Unit 1, Box 7 Eagle River, Michigan 49950

RE: Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards

## Dear Commissioners:

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Keweenaw County, Michigan, as of and for the year ended December 31, 2005, which collectively comprise Keweenaw County's basic financial statements and have issued our report thereon dated September 21, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting--In planning and performing our audit, we considered Keweenaw County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial control would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and to be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and operation that we consider to be material weaknesses.

<u>Compliance and Other Matters</u>--As part of obtaining reasonable assurance about whether Keweenaw County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of

County of Keweenaw September 21, 2006 Page 2

financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

This report is intended solely for the information and use of the management, the county board, Federal awarding agencies, and State and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Cary Jay Vaughn, CPA, CGFM

Audit Manager

Local Audit and Finance Division

## COMMENTS AND RECOMMENDATIONS

## PRIOR AUDIT REPORTABLE CONDITIONS

The following reportable condition was included in our previous (1999) Keweenaw County "Report of Comments and Recommendations," and is being repeated in this report because we found no significant improvements in the reported condition.

## Fixed Assets Records--Keweenaw Park

Finding 97-2

Condition: Previous Keweenaw County audit reports included comments and recommendations relative to the county's failure to update the general fixed assets of the Keweenaw Park (Park) since 1987.

Recommendation: We recommend that the county take appropriate action to update the existing detailed general fixed asset records of the Keweenaw Park. The Park needs a physical inventory of their fixed assets and establish records for those assets which are not presently recorded, and recording the disposition of those assets. The general fixed asset totals, by category, should then be properly recorded in the Keweenaw Park Fund's general ledger; and the detailed records and general ledger control accounts should be adjusted at least annually for changes in the general fixed assets.

Management's Response–Corrective Action Plan: Contact person is Frank Stubenrauch, Chairperson, Keweenaw County Board of Commissioners, 5095 Fourth Street, Eagle River, Michigan 49950. Telephone (906) 337-2229.

The Keweenaw Parks Board and the Park's Manager have been sent a copy of this reportable condition requesting that action be finally taken on this manner. Our liaison person to the Keweenaw Park Board will also attend the Park Board meeting on October 14 to urgently press this issue. Hopefully, there will have been movement on this matter by the time of your next visit.

## OTHER REPORTABLE CONDITIONS

In addition to the prior audit reportable condition disclosed above, we wish to point out certain other reportable conditions for consideration by the management of Keweenaw County.

Personnel Files Finding 03-2

*Condition:* Currently, personnel files are not maintained for county employees, although much of the information that belongs in a personnel file is recorded or noted in other records.

*Criteria:* A personnel file should be created for each employee and should include, at a minimum, the following: employment application and new employee investigation, date employed, pay rates, changes in pay rates and position, authorizations for payroll deductions, earnings records, W-4 form, authorization to work in the U.S. (INS Form I-9), and termination date, where appropriate.

## COMMENTS AND RECOMMENDATIONS

## OTHER REPORTABLE CONDITIONS (Continued)

*Recommendation:* We recommend that the county establish and maintain personnel files for each employee.

*Management's Response–Corrective Action Plan:* Contact person is Marilyn Winquist, Keweenaw County Clerk, 5095 Fourth Street, Eagle River, Michigan 49950. Telephone (906) 337-2229.

I intend to establish and maintain personnel files for each employee.

## Accounting for Grants

Finding 03-3

*Condition:* The county contracts out the administrative work on numerous grants it receives, but the county does not record the financial activity of those grants on its accounting system.

*Recommendation:* We recommend the county record all grant financial activity in appropriate funds on its accounting system.

*Management's Response–Corrective Action Plan:* Contact person is Geri Hall, Keweenaw County Treasurer, 5095 Fourth Street, Eagle River, Michigan 49950. Telephone (906) 337-1625.

I intend to record all grant activity on the county general ledger beginning in 2004.

## COMMENTS AND RECOMMENDATIONS

## NONCOMPLIANCE WITH STATE STATUTES AND REGULATIONS

Proper Fund Type Finding 03-4

Condition: The Keweenaw Park and Jail Commissary Funds are recorded as Special Revenue Funds.

Criteria: The Michigan Department of Treasury Uniform Chart of Accounts for Counties and Local Units of Government provides that they be enterprise funds.

*Recommendation:* We recommend the county maintain and recognize the Keweenaw Park and Jail Commissary Funds as enterprise funds.

*Management's Response–Corrective Action Plan:* Contact person is Geri Hall, Keweenaw County Treasurer, 5095 Fourth Street, Eagle River, Michigan 49950. Telephone (906) 337-1625.

The county intends to record the Keweenaw Park and Jail Commissary Funds as enterprise funds on the county general ledger and report them as enterprise funds in the county financial statements beginning in 2004.

## Expenditures in Excess of Appropriations--County's Budgetary Funds

Finding 03-5

*Condition:* Our examination of procedures used by the county to adopt and maintain operating budgets for the county's budgetary funds revealed the following instances of noncompliance with the provisions of Public Act 2 of 1968, as amended, the "Uniform Budgeting and Accounting Act."

The County's 2003 General Appropriations Act (budget) provided for expenditures of the General Fund and Special Revenue Funds to be controlled to the function level by the county.

As detailed in Note B to the financial statements, actual 2003 expenditures exceeded the board's approved budget allocations for 6 Special Revenue Fund functions.

As stated in previous reports, the expenditures of funds in excess of appropriations is contrary to the provisions of the "Uniform Budgeting and Accounting Act."

## COMMENTS AND RECOMMENDATIONS

## NONCOMPLIANCE WITH STATE STATUTES AND REGULATIONS (Continued)

Recommendation: We recommend that the county's chief administrative officer (county clerk) and those boards, commissions, and administrative personnel responsible for administering the activities of the various funds of the county, develop budgetary control procedures for the general fund activity or special revenue function which will ensure that expenditures do not exceed amounts authorized in the General Appropriations Act or amendments thereof. These procedures should include a requirement that each county department head be responsible for monitoring the budgetary status of his or her activity(ies) monthly. Department heads must also be required to make formal requests to the county clerk for budget amendments prior to incurring expenditures in excess of board authorized amounts.

*Management's Response--Corrective Action Plan:* Contact person is Marilyn Winquist, Keweenaw County Clerk, 5095 Fourth Street, Eagle River, Michigan 49950. Telephone (906) 337-2229.

Management has agreed to correct the problem by monitoring the budgets more closely and making budget amendments on a timely basis.

## Sheriff Department--Jail Commissary--2005

Condition: The Sheriff's Department operates a commissary for the benefit of the inmates. Revenue from the sale of commissary items is put into a cash box and commissary supplies for inmates are paid out of this cash box that is under the custody of the Sheriff Department. Once a year, as the profits have accumulated, the Sheriff's Department will deposit the profits into the commissary checking account.

*Criteria:* The Michigan Department of Treasury Uniform Chart of Accounts for Counties and Local Units of Government in Michigan requires that all of the commissary activity be accounted for in fund number 595 - Commissary Fund.

Recommendation: We recommend that the Sheriff's Department deposit all commissary revenue with the county treasurer at least monthly. Commissary Fund expenditures should be submitted to the board of commissioners for approval whenever possible. An imprest cash or checking account may be established to pay suppliers that require immediate payment. When an imprest account is used, the Sheriff's Department should request reimbursement, at least monthly from the clerk's office, for expenditures made from this account. The imprest account should be reconciled monthly.